

# Comprehensive Annual Financial Report

## Town of Waldoboro, Maine

June 30, 2017



*Proven Expertise and Integrity*

TOWN OF WALDOBORO, MAINE

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JUNE 30, 2017

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July 17, 2018

To the Citizens of the Town of Waldoboro:

The comprehensive annual financial report of the Town of Waldoboro for the fiscal year ended June 30, 2017, is hereby submitted. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with the Town. To the best of our knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner designed to present fairly the financial position and results of operations of the various funds and account groups of the Town. All disclosures necessary to enable the reader to gain an understanding of the Town's financial activities have been included.

The comprehensive annual financial report is presented in three sections: introductory, financial and statistical. The introductory section includes this transmittal letter, the Town's organizational chart and a list of principal officials. The financial section includes the basic financial statements and the combining and individual fund and account group financial statements and schedules, as well as the auditor's report on the financial statements and schedules and the management discussion and analysis. The statistical section includes selected financial and demographic information, generally presented on a multi-year basis.

This report includes all funds of the Town. The Town provides a full range of services. These services include police, ambulance and fire protection; the construction and maintenance of highways, streets, and infrastructure; solid waste management; water department; municipal planning and code enforcement; human services; community services and a recreational program and community center; and administrative services. Other than these general government activities, it has been determined that the Town is not financially accountable for any other entity, board or commission.

### **Economic Condition and Outlook**

The Town of Waldoboro, incorporated in 1773, is located in the mid coast region of Maine approximately 62 miles northeast of Portland, at the northern end of Lincoln County. The Town has a land area of 73 square miles and a population of 5,075. The Town has operated under the Selectmen/Town Meeting/Town Manager form of government since 1950.

The Town of Waldoboro is predominantly a residential community with a small commercial sector concentrated in pockets along the major corridor (US Route 1) and the urban compact area. Approximately 16% of the tax base is commercial and industrial, 26% is seasonal property, and the remainder 58% is residential (these figures include vacant parcels as well as developed parcels).

The rate of tax collection continues to remain high; 94% for fiscal years 2017, 2016 and 2015. The Town's legal debt margin, set by State law at 15% of estimated actual valuation, is currently \$74,025,000. The Town's outstanding debt of \$1,966,783 is well below the legal debt margin.

The rate of economic growth has continued to remain slow. The Town's tax base decline by \$1.8 million in 2017 a decrease of 0.37% from 2016. Due to assessment changes the total value was reduce to 491,372,450 to keep the Town in compliance with the State of Maine regulations on fair market value ratios.

The Town of Waldoboro's budget (including RSU #40) for 2017 showed an increase of 6.1% over 2016. There was a \$0.90 increase in the tax rate for 2017. This means that property owners were billed \$16.20 per thousand in fiscal years 2017 versus the \$15.30 per thousand billed in 2016. The major portion of the increase was due to RSU #40's increase.

## **Major Initiatives**

### **Current Initiatives**

The Town's major capital projects for 2017 were investments of: \$326,575 for surfacing paving of Wagner Bridge Road, Bowden Road and Goshen Road; \$70,758 in the capital equipment replacement program for the remounting of the PL Custom Module on the 2015 Chevrolet chassis, \$30,832 for the purchase of a LP15 defibrillator, \$26,598 for replacement lighting at the Publics Works Garage, \$25,959 for the purchase of 1 2017 Dodge Charge police cruiser and \$11,025 for half the electronic sign at the Municipal Building.

### **Future Initiatives**

The Town has been award a Small Harbor Improvement Program (SHIP) Grant from the Maine Department of Transportation for \$126,000 to complete the improvements to the Pine Street Landing. This is a multiuse municipal waterfront facility, with existing boat launch, trailer parking, picnic area, timber & pile crib wharf, gangway and floats. The overall plan for improvements addresses each existing section of the property, characterized by three segments of development: the wharf, the ramp and the parking. It was anticipated that this project will begin construction in July 2018 due to State funding delays and required changes in engineering for the project.

The five-year Capital Improvement Plan includes a commitment to maintain the infrastructure, to continue to purchase capital equipment, to guarantee reliability and to maintain and upgrade the Towns facilities. The intent is to provide quality services to the residents and to ensure that these services will continue in the future without major increases in property taxes.

## **Financial Information**

*Internal Controls:* Management of the Town is responsible for establishing and maintaining internal controls designed to ensure that the assets of the Town are protected from loss, theft or misuse. Management also ensures that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. Internal controls are designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

The audit was performed in accordance with Government Auditing Standards, issued by the Comptroller General of the United States. As required by these standards, an understanding of the design of relevant policies and procedures, and a determination whether the policies and procedures had been placed in operation and control risk is assessed. As a result of the level of control risk, tests of controls are performed to determine adequacy of the internal control structure. Additionally, tests are performed to determine the Town's compliance with certain laws, regulations, contracts and grants. The results of these tests indicated the Town had no instances of material weaknesses in internal control structure and no violations of applicable laws and regulations tested. The report on compliance and on internal control over financial reporting have been issued under separate cover entitled "Reports Required under *Government Auditing Standards*" dated (December 2, 2011) and is available at the Finance Office at the Town Offices.

*Budgeting Controls:* In addition, the Town maintains budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Town Meeting. Activities of the General Fund are included in the annual appropriated budget. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established at the Article level at Town Meeting. Special Revenue Funds do not have legally adopted budgets.

Budgets are legally adopted by the Town Meeting through the passage of appropriations. As demonstrated by the statements and schedules included in the financial section of this report, the government has continued to meet its responsibility for sound financial management.

*General Government Functions.* The following schedule presents a summary of General Fund revenues for the year ended June 30, 2017 and the amount and percentage of increases and decreases in relation to prior year revenues. **All amounts presented in the remainder of this page are expressed in thousands.**

Current year's revenues increased by \$398 or 4.02% from the previous year's level and were \$13,667 or 0.14% higher than projected for the current fiscal year. Major changes in revenues from the prior year are as follows:

				Increase (decrease)	Percent of increase (decrease)
Revenue	Amount	Percent of Total		From 2015	
Taxes	\$8,666	87.66%		360	3.64%
Licenses and Permits	\$ 63	.64%		( 8)	(.08)%
Intergovernmental	\$ 403	4.07%		12	.12%
Charges for Services	\$ 613	6.20%		13	.13%
Other	\$ 141	1.43%		21	.21%
Total	\$9,886	100.00%		398	4.02%

Tax revenues increased from 2016 to 2017 by \$360. They are a combination of two distinct resources: property tax and excise tax. The government's 16.20 mill rate is a good rate in comparison to other communities, especially considering the Town has very little commercial activity and thus, must rely on the residents to pay the majority of its taxes.

The following schedule presents a summary of General Fund expenditures for the year ended June 30, 2017 and the percentage of increases and decreases in relation to prior year amounts (**amounts expressed in thousands**). It should be noted that employee benefits were moved to the appropriate departments and are no longer in an employee benefit account beginning with the period ending June 30, 2013.



				Increase	Percent
			Percent	(decrease)	of increase
Expenditures		Amount	of total	from 2016	(decrease)
Current:					
General Government		\$535	5.92%	3	.03%
Town Services and Public Safety		\$1,611	17.82%	94	1.04%
Public Works		\$718	7.94%	7	.08%
Health and Welfare		\$34	.38%	(2)	(.02)%
Community Services		\$169	1.87%	26	.29%
Planning, Conservation and Culture		\$73	.81%	13	.14%
Insurance and Employee Benefits		\$51	.56%	(1)	(.01)%
County		\$629	6.96%	16	0.18%
Education		\$5,089	56.28%	256	2.83%
Abatements		\$ 9	.09%	(10)	(.11)%
Debt Service		\$ 124	1.37%	0	0%
Total		\$9,042	100.00%	402	4.45%

Expenditures for the current year increased \$402 or 4.45% over the same period last year and were \$110 less than budgeted for the current fiscal year.

*General Fund Balance:* The undesignated fund balance of the General Fund decreased by 9.5% in 2017. Normal budget variance resulted in a decreases to fund balance of \$131,333.

*Fiduciary Trust Fund:* Currently, nine trust funds are reported as non-expendable trust funds. These funds are currently under the management of The First Investment Services Group, First Advisors.

*Debt Administration:* As of June 30, 2017, the Town had a total of \$1,966,783 of outstanding general obligation debt. State statutes provide for an overall debt limit for the Town of 15% of state equalized valuation of real and personal property. As of June 30, 2017, the Town's outstanding indebtedness is only .39% of the State's equalized valuation.

*Cash Management:* General Fund cash temporarily idle during the year was invested in demand deposits, U. S. Treasury and Agency obligations, and certificates of deposit. The average yield on Town investments in 2017 was 0.50%, producing total investment income of \$3,294. Trust funds are held in federal backed investments and as well as mutual funds and corporate stocks.

*Risk Management:* The Town of Waldoboro participates in the Maine Municipal Association Group Risk Pool, a State chartered risk pool established exclusively for Maine municipalities. The Risk Pool covers all property, liability, and vehicle coverage.

Also, the Town participates in a similar Maine Municipal Association Risk Pool for worker's compensation coverage. Through the risk pool, the Town retains a professional loss control consultant who regularly inspects Town facilities and provides loss control assistance. The Town is self-insured for unemployment compensation. The Town has established a Capital Reserve Fund account for its unemployment fund monies and will budget a transfer when the balance drops below \$7,500.

**Other Information**

*Independent Audit:* State statutes require an annual audit by independent certified public accountants. The accounting firm of RHR Smith & Company was selected. The auditor's report on the basic financial statements and combining and individual fund statements and schedules is included in the financial section of this report.

*Acknowledgments:* The preparation of the comprehensive annual financial report could not have been completed without the cooperation and dedication of the entire office staff. Each member of the various departments has our sincere appreciation for the contributions made in the preparation of this report. The Board of Selectmen should also be given credit for its interest and support in planning and conducting the operations of the Town in a responsible and progressive manner.

In closing, without the leadership and support of the governing body of the Town, preparation of this report would not have been possible.

Sincerely,

Eileen F. Dondlinger  
Finance Director

**TOWN OF WALDOBORO**  
**List of Principal Officials**  
**June 30, 2017**

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**ELECTED OFFICIALS**

Board of Selectmen/Assessors	Clinton E. Collamore, Chairman Joanne C. Minzy, Vice Chair Robert L. Butler Abden S. Simmons Katherine W. Winchenbach
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**APPOINTED OFFICIALS**

Town Manager	Julie L. Keizer
Assessors' Agent	Darryl L. McKenney
Finance Director	Eileen F. Dondlinger
Tax Collector	Allene "Rose" Roy
Town Clerk	Eileen F. Dondlinger
Police Chief	William J. Labombarde
Fire Chief	Paul T. Smeltzer
EMS Director	Richard D. Lash
Public Works Director	John R. Daigle
Planner/Economic Development	Midcoast Economic Development District
Code Enforcement Officer	Stanley R. Waltz
Community Services Director	Marcus O. Benner



*Proven Expertise and Integrity*

## INDEPENDENT AUDITORS' REPORT

Board of Selectmen  
Town of Waldoboro  
Waldoboro, Maine

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the Town of Waldoboro, Maine, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Town of Waldoboro, Maine's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of

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accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the Town of Waldoboro, Maine as of June 30, 2017, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matters

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and pension information on pages 11 through 20 and 65 through 69 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Waldoboro, Maine's basic financial statements. The introductory section, Schedule of Revenues - Budget and Actual - General Fund, Schedule of Departmental Operations - General Fund, combining and individual nonmajor fund financial statements, capital asset schedules and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The introductory section, Schedule of Revenues - Budget and Actual - General Fund, Schedule of Departmental Operations - General Fund, combining and individual nonmajor fund financial statements, capital asset schedules and statistical section are the responsibility of management and were derived from and related directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Revenues - Budget and Actual - General Fund, Schedule of Departmental Operations - General Fund, combining and individual nonmajor fund financial statements, capital asset schedules and statistical section are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated July 11, 2019, on our consideration of the Town of Waldoboro, Maine's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Waldoboro, Maine's internal control over financial reporting and compliance.

*RHR Smith & Company*

Buxton, Maine

July 11, 2019

**TOWN OF WALDOBORO, MAINE**  
**Management's Discussion and Analysis**  
**June 30, 2017**

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As management of the Town of Waldoboro, Maine we offer readers of Waldoboro's financial statements this narrative overview and analysis of the financial activities of the Town of Waldoboro for the fiscal year ended 2017. We encourage readers to consider the information presented in conjunction with additional information that we have furnished in the basic financial statements and the accompanying notes to those financial statements.

*Financial Highlights*

- The assets of the Town of Waldoboro exceeded its liabilities at the close of the most recent fiscal year by \$12 million, a \$0.22 million increase over last year.
- As of June 30, 2017, the ending fund balance of all governmental funds was \$3.1 million. Governmental funds include the General Fund, Capital Reserve Fund and Other Governmental Funds.
- As of June 30, 2017, the General Fund balance was \$1,247,949, representing a decrease of \$131,333 or 9.5% less than the previous year and available to the Town as unassigned fund balance. This is approximately 12% of total expenditures. This was primarily the result of increased funding for the Capital Reserve Programs specifically the Surface Paving Program.
- The Capital Reserve Fund balance was \$1.41 million and is designated for future investments in capital assets such as buildings, fleet and equipment and improvements to roads. This represents an increase of \$271,500 over the previous year.
- During the year, bonds and notes payable decreased by \$187,572. This consisted of a net decrease in General Government debt of \$101,982 and a net increase in Water Fund debt of \$112,259. This includes \$494,502 in bonds and notes issued to finance the construction of the public works garage, fire truck and ambulance purchases and \$1,472,281 in bonds issued to finance improvements to the Town's water system.

**Overview of the Financial Statements**

The financial statements presented herein include all of the activities of the Town of Waldoboro, Maine, (Town) using the integrated approach as prescribed by Governmental Accounting Standards Board (GASB) Statement No. 34.

**TOWN OF WALDOBORO, MAINE**  
**Management's Discussion and Analysis, Continued**

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The Town's financial statements are comprised of a series of statements. The government-wide financial statements (statement of net position and the statement of activities (pages 21-22 and 23-24) present the financial picture of the Town from the economic resources measurement focus using the accrual basis of accounting.

The fund financial statements (beginning on page 25) provide a more detailed look at the governmental funds and the fiduciary funds. The governmental activities are prepared using the current financial resources measurement focus and modified accrual basis of accounting. The fiduciary activities are agency funds and private-purpose trust funds. Fiduciary funds are used to account for resources held for the benefit of others and are not available to support the Town's own programs. Agency funds only report a balance sheet and do not have a measurement focus.

Reconciliation of the fund financial statements to the government-wide financial statements is provided to explain the differences created by the integrated approach.

**Government-wide Financial Statements**

The government-wide financial statements are designed to give the reader a broad overview of the Town of Waldoboro, Maine's finances, similar to a private-sector business.

The statement of net position presents information on all of the Town's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town of Waldoboro, Maine is improving or deteriorating.

The statement of activities presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The Town of Waldoboro, Maine's statement of net position and its statement of activities report governmental activities. These are the Town's basic services including: general government, public safety, public works, health and welfare, public services, education, unclassified and interest on debt and capital maintenance expenses. Property taxes, intergovernmental revenue (primarily revenues from the State of Maine), user fees, licenses and permit fees and state and local grants finance these activities.



**TOWN OF WALDOBORO, MAINE**  
**Management's Discussion and Analysis, Continued**

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The government-wide statements can be found on pages 21 through 24 of this report.

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town of Waldoboro, Maine, like other state and local governments, used fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into three categories: governmental, proprietary, and fiduciary.

**Governmental Funds** - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statements of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town of Waldoboro, Maine maintains ten individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Capital Reserve Fund, all of which are considered to be major funds. Data from the other eight governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The Town of Waldoboro, Maine adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget.

**TOWN OF WALDOBORO, MAINE**  
**Management's Discussion and Analysis, Continued**

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The basic governmental fund financial statements can be found on pages 25 through 28 of this report.

**Proprietary Funds** – The Town of Waldoboro maintains one type of proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Town of Waldoboro uses enterprise funds to account for its Water Department Operations.

Proprietary funds provide the same type of information as the government-wide financial statements only in more detail. The proprietary fund financial statements provide separate information on the individual enterprise funds.

The basic proprietary fund financial statements can be found on pages 29 through 31 of this report.

**Fiduciary Funds** - Fiduciary funds are used to account for resources held for the benefit of parties outside the Town. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town of Waldoboro, Maine's own programs.

The basic fiduciary fund financial statements can be found on pages 32 and 33 of this report.

**Notes to the Financial Statements** - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 34 through 61 of this report.

**Other Information** - The combining statements referred to earlier in connection with non-major governmental funds are presented beginning on page 73 of this report.

**Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Town of Waldoboro, Maine, assets exceeded liabilities by \$8,973,085 at the close of the most recent fiscal year. The following information is a condensed version of the statement of net position for 2017 and 2016.

**TOWN OF WALDOBORO, MAINE**  
**Management's Discussion and Analysis, Continued**

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	Governmental Activities <u>2017</u>	Governmental Activities <u>2016</u>	Business-type Activities <u>2017</u>	Business-type Activities <u>2016</u>
Current and other assets	\$4,103,994.00	\$3,840,857.00	\$116,200.00	\$156,375.00
Capital assets	<u>\$7,205,830.00</u>	<u>\$7,327,390.00</u>	<u>\$4,074,157.00</u>	<u>\$4,191,170.00</u>
Total assets	\$11,309,824.00	\$11,168,247.00	\$4,190,357.00	\$4,347,545.00
Deferred outflow of resources	\$740,010.00	\$468,329.00		
Long-term liabilities outstanding	\$2,003,171.00	\$1,675,583.00	\$1,170,525.00	\$1,342,566.00
Other liabilities	<u>\$181,673.00</u>	<u>\$329,519.00</u>	<u>\$125,663.00</u>	<u>\$119,783.00</u>
Total liabilities	\$2,184,844.00	\$2,005,102.00	\$1,296,188.00	\$1,462,349.00
Deferred inflow of resources	\$891,905.00	\$870,212.00		
Net position:				
Invested in capital assets, net of related debt	\$6,703,328.00	\$6,722,280.00	\$2,817,181.00	\$2,763,752.00
Restricted	\$52,885.00	\$44,937.00		
Unrestricted	<u>\$2,216,872.00</u>	<u>\$1,994,045.00</u>	<u>\$76,988.00</u>	<u>\$121,444.00</u>
<b>Total net position</b>	<b>\$8,973,085.00</b>	<b>\$8,761,262.00</b>	<b>\$2,894,169.00</b>	<b>\$2,885,196.00</b>

The largest portion of the Town of Waldoboro, Maine's net position 76.73% reflects its investment in capital assets (e.g., land, buildings, vehicles, equipment and infrastructure); less any related debt used to acquire those assets that is still outstanding.

The Town of Waldoboro, Maine uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. An additional portion of the Town's net position 0.51% represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position 22.76% may be used to meet the government's ongoing obligations to citizens and creditors.

**TOWN OF WALDOBORO, MAINE**  
**Management's Discussion and Analysis, Continued**

**CHANGE IN NET POSITION**

	Governmental Activities		Business-type Activities	
	2017	2016	2017	2016
Revenues:				
Program revenues:				
Charges for services	727,333	713,028	227,539	224,566
Operating grants and contributions	80,972	81,170	-	-
Capital grants and contributions			23,446	
General revenues:				
Property taxes	7,745,390	7,336,953	-	-
Excise taxes	999,622	910,425	-	-
Licenses and permits	63,684	70,459	-	-
Fees and fines			-	-
State revenue sharing	222,339	233,282	-	-
Homestead exemption & BETE	158,258	136,239	-	-
Other state aid	297,958	229,472	-	-
Rental income	29,250	29,250	-	-
Interest and costs on taxes	57,839	58,459		
Miscellaneous revenues	87,635	18,884	507	1,224
Total revenues	10,470,280	9,817,621	251,492	225,790
Expenses:				
General government	1,285,649	1,322,178	-	-
Public safety	1,778,688	1,626,887	-	-
Public works	910,925	984,818	-	-
Health, sanitation and welfare	33,698	36,001	-	-
Community services	232,901	204,154	-	-
Planning and development	73,364	60,575	-	-
Insurance	50,530	52,282	-	-
Education	5,088,889	4,832,997	-	-
Waste management	515,745	555,796	-	-
Abatements	9,352	18,800	-	-
Miscellaneous				
Interest on debt	21,273	23,923		
Capital maintenance expenses	257,443	44,376	-	-
Water Department			235,580	232,729
Total expenses	10,258,457	9,762,787	235,580	232,729
Change in net position	211,823	54,834	15,912	(6,939)
Net position, beginning of year	\$ 8,761,262	\$ 8,706,428	2,878,257	2,885,196
<b>Net position, end of year</b>	<b>\$ 8,973,085</b>	<b>\$ 8,761,262</b>	<b>2,894,169</b>	<b>2,878,257</b>

## TOWN OF WALDOBORO, MAINE

### Management's Discussion and Analysis, Continued

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Governmental activities resulted in an increase in the Town of Waldoboro, Maine's net position of \$23,594 with the majority of revenues (88%) coming from property taxes. In addition, principal payments on bonds and note payments totaled almost \$124,000. These amounts are not considered expenses for purposes of full accrual financial statements. Governmental activities also included approximately \$456,968 in depreciation expense.

#### **Financial Analysis of the Government's Funds**

The Town of Waldoboro, Maine uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the Town of Waldoboro, Maine's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Town of Waldoboro, Maine's governmental funds reported combined ending fund balances of \$3,056,496. Unassigned fund balance constitutes 34 percent of this total amount, which is available for spending at the government's discretion.

The General Fund is the chief operating fund of the Town of Waldoboro, Maine. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$1,042,935. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 11.53% of total General Fund expenditures.

#### **General Fund Budgetary Highlights**

During the current fiscal year, the expenditures for the Town of Waldoboro, Maine exceeded revenues by \$131,333

The following is a summary of revenues and expenditures on a budgetary basis for the current fiscal year:

**TOWN OF WALDOBORO, MAINE**

**Management's Discussion and Analysis, Continued**

	<b>Budget</b>	<b>Actual</b>	<b>Variance</b>
<b>Revenues:</b>			
Taxes	\$ 8,580,367	8,665,537	85,170
Licenses and permits	51,455	63,684	12,229
Intergovernmental	459,042	402,529	(56,513)
Charges for services	643,676	613,160	(30,516)
Fees and fines			-
Other	138,156	141,453	3,297
<b>Total revenues</b>	<b>9,872,696</b>	<b>9,886,363</b>	<b>13,667</b>
<b>Expenditures:</b>			
General government	575,400	535,378	40,022
Public safety	1,615,028	1,611,193	3,835
Public works	734,450	717,754	16,696
Health and welfare	46,632	33,698	12,934
Community services	171,114	169,214	1,900
Planning and development	75,218	73,364	1,854
Insurance	49,670	50,530	(860)
County tax	629,111	629,111	-
Education	5,088,889	5,088,889	-
Debt service	123,884	123,881	3
Overlay/abatements	43,026	9,352	33,674
Other/Transfers out	975,332	975,332	-

**Capital Assets and Debt Administration**

Capital Assets

The Town of Waldoboro, Maine's net investment in capital assets as of June 30, 2017 amounts to \$7,205,830 for governmental activities and \$4,068,115 for business-type activities (Water department). This investment in capital assets includes land, buildings and building improvements, furniture and equipment, vehicles, and infrastructure assets such as roads and Water department infrastructure.

**TOWN OF WALDOBORO, MAINE**  
**Management's Discussion and Analysis, Continued**

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Major capital asset events during the 2017 fiscal year:

- \$326,575 for surface paving
- \$70,758 to remount the PL Custom Module on the 2015 Chevrolet Ambulance

**Town of Waldoboro, Maine's Capital Assets (Net of depreciation)**

	Governmental	Business-type
Land and other non-depreciated	377,597	337,472
Construction in process		
Land Improvements	641,743	
Buildings and building improvements	4,488,248	
Equipment and fixtures	666,672	
Vehicles	3,483,684	
Infrastructure (roadways)	3,493,596	
Water Department		4,876,320
Less: accumulated depreciation	5,818,111	1,145,677
Total	7,333,379	4,068,115

**Long-term debt**

The Town of Waldoboro, Maine is not currently rated by the major investment services.

State statutes limit the amount of general obligation debt a municipality may issue to 15 percent of its total state assessed valuation. The current debt limitation for the Town of Waldoboro, Maine is \$74,025,000 which is considerably more than the Town's outstanding general obligation debt of \$1,966,783. Additional information on the Town of Waldoboro, Maine's long-term debt may be found in the Notes to the Financial Statements.

**TOWN OF WALDOBORO, MAINE**  
**Management's Discussion and Analysis, Continued**

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**Economic Factors and Next Year's Budget and Rates**

Waldoboro's economy continues to be strong with a 3.1 percent unemployment rate (June 2017), below the State of Maine average of 3.5 percent. Estimated median income based on the 2010 census for Waldoboro's 5075 residents was \$34,834.

During 2016/2017, as a result of new construction, the Town's tax base increased by 0.21%. The value of the Town's largest taxpayer, Central Maine Power Company represents approximately 2.46% of the total assessed valuation, followed by Baxter Holdings Trust I & II at 1.35% of assessed valuation.

The 2017/2018 budget allows for an overall increase in municipal expenditures of 7.93 percent with a projected increase in revenues of 13 percent. The property tax bill's mil rate set at \$16.20 is an increase of \$.90 over 2015/2016. This increase reflects a valuation increase from the previous year of 1.6% on land and 0.02% on building values.

**Requests for Information**

This financial report is designed to provide our citizens, taxpayers, customers and investors, and creditors with a general overview of the Town's finances and to show the Town's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the *Town Manager, P.O. Box J, Waldoboro, ME 04572, phone 207-832-5369 or e-mail [townmgr@waldoboromaine.org](mailto:townmgr@waldoboromaine.org).*



## TOWN OF WALDOBORO, MAINE

STATEMENT OF NET POSITION  
JUNE 30, 2017

	Governmental Activities	Business-type Activities	Total
<b>ASSETS</b>			
Current assets:			
Cash and cash equivalents	\$ 2,685,134	\$ 81,755	\$ 2,766,889
Accounts receivable (net of allowance for uncollectibles):			
Taxes	445,523	-	445,523
Other	708,588	-	708,588
Tax liens	166,134	-	166,134
Due from other governments	43,601	34,445	78,046
Tax acquired property	2,129	-	2,129
Restricted cash	52,885	-	52,885
Total current assets	<u>4,103,994</u>	<u>116,200</u>	<u>4,220,194</u>
Noncurrent assets:			
Debt issuance costs, net of amortization	-	6,042	6,042
Capital assets:			
Land, infrastructure, and other assets not being depreciated	377,597	337,472	715,069
Buildings and vehicles net of accumulated depreciation	<u>6,955,782</u>	<u>3,730,643</u>	<u>10,686,425</u>
Total noncurrent assets	<u>7,333,379</u>	<u>4,074,157</u>	<u>11,407,536</u>
<b>TOTAL ASSETS</b>	<u>11,437,373</u>	<u>4,190,357</u>	<u>15,627,730</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred amount on pensions	740,010	-	740,010
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<u>740,010</u>	<u>-</u>	<u>740,010</u>
<b>TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>	<u>\$ 12,177,383</u>	<u>\$ 4,190,357</u>	<u>\$ 16,367,740</u>

STATEMENT A (CONTINUED)  
TOWN OF WALDOBORO, MAINE

STATEMENT OF NET POSITION  
JUNE 30, 2017

	Governmental Activities	Business-type Activities	Total
<b>LIABILITIES</b>			
Current liabilities:			
Accounts payable	\$ 64,183	\$ 7,438	\$ 71,621
Due to other governments	2,005	-	2,005
Accrued expenses	-	31,774	31,774
Other liabilities	3,040	-	3,040
Current portion of long-term obligations	112,445	86,451	198,896
Total current liabilities	181,673	125,663	307,336
Noncurrent liabilities:			
Noncurrent portion of long-term obligations:			
Bonds payable	327,915	-	327,915
Notes payable	-	1,170,525	1,170,525
Capital leases	62,142	-	62,142
Accrued landfill costs	272,200	-	272,200
Accrued compensated absences	83,940	-	83,940
Net pension liability	1,256,974	-	1,256,974
Total noncurrent liabilities	2,003,171	1,170,525	3,173,696
<b>TOTAL LIABILITIES</b>	<b>2,184,844</b>	<b>1,296,188</b>	<b>3,481,032</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Prepaid taxes	21,893	-	21,893
Deferred ambulance revenue	506,002	-	506,002
Deferred amount on pensions	364,010	-	364,010
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>891,905</b>	<b>-</b>	<b>891,905</b>
<b>NET POSITION</b>			
Net investment in capital assets	6,830,877	2,817,181	9,648,058
Restricted - General fund	52,885	-	52,885
Unrestricted	2,216,872	76,988	2,293,860
<b>TOTAL NET POSITION</b>	<b>9,100,634</b>	<b>2,894,169</b>	<b>11,994,803</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION</b>	<b>\$ 12,177,383</b>	<b>\$ 4,190,357</b>	<b>\$ 16,367,740</b>

See accompanying independent auditors' report and notes to financial statements.

## STATEMENT B

## TOWN OF WALDOBORO, MAINE

STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2017

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue & Changes in Net Position		
		Charges for Services	Operating Grants & Contributions	Capital Grants & Contributions	Governmental Activities	Business- type Activities	Total
Governmental activities:							
General government	\$ 651,801	\$ 48,937	\$ -	\$ -	\$ (602,864)	\$ -	\$ (602,864)
Town services and public safety	1,778,688	564,223	-	-	(1,214,465)	-	(1,214,465)
Public works	910,925	-	72,160	-	(838,765)	-	(838,765)
Health and welfare	33,698	-	8,812	-	(24,886)	-	(24,886)
Community services	232,901	-	-	-	(232,901)	-	(232,901)
Planning and development	73,364	-	-	-	(73,364)	-	(73,364)
Insurance and employee benefits	50,530	-	-	-	(50,530)	-	(50,530)
County tax	629,111	-	-	-	(629,111)	-	(629,111)
Education	5,088,889	-	-	-	(5,088,889)	-	(5,088,889)
Waste management	515,745	114,173	-	-	(401,572)	-	(401,572)
Overlay / abatements	9,352	-	-	-	(9,352)	-	(9,352)
Capital outlay	129,894	-	-	-	(129,894)	-	(129,894)
Interest on long-term debt	21,273	-	-	-	(21,273)	-	(21,273)
Unallocated depreciation (Note 4)*	4,737	-	-	-	(4,737)	-	(4,737)
Total governmental activities	<u>10,130,908</u>	<u>727,333</u>	<u>80,972</u>	<u>-</u>	<u>(9,322,603)</u>	<u>-</u>	<u>(9,322,603)</u>
Business-type activities:							
Water department	235,580	227,539	-	23,446	-	15,405	15,405
Total business-type activities	<u>235,580</u>	<u>227,539</u>	<u>-</u>	<u>23,446</u>	<u>-</u>	<u>15,405</u>	<u>15,405</u>
Total government	<u>\$ 10,366,488</u>	<u>\$ 954,872</u>	<u>\$ 80,972</u>	<u>\$ 23,446</u>	<u>(9,322,603)</u>	<u>15,405</u>	<u>(9,307,198)</u>

\*This amount excludes the depreciation that is included in the direct expenses of the various programs.

STATEMENT B (CONTINUED)  
TOWN OF WALDOBORO, MAINE

STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2017

	Governmental Activities	Business- type Activities	Total
Changes in net position:			
Net (expense) revenue	(9,322,603)	15,405	(9,307,198)
General revenues:			
Taxes:			
Property taxes, levied for general purposes	7,745,390	-	7,745,390
Excise taxes	999,622	-	999,622
Licenses and permits	63,684	-	63,684
Grants and contributions not restricted to specific programs	765,644	-	765,644
Investment income	5,428	-	5,428
Miscellaneous	82,207	507	82,714
Total general revenues	<u>9,661,975</u>	<u>507</u>	<u>9,662,482</u>
Change in net position	339,372	15,912	355,284
NET POSITION - JULY 1	<u>8,761,262</u>	<u>2,878,257</u>	<u>11,639,519</u>
NET POSITION - JUNE 30	<u>\$ 9,100,634</u>	<u>\$ 2,894,169</u>	<u>\$ 11,994,803</u>

See accompanying independent auditors' report and notes to financial statements.

## TOWN OF WALDOBORO, MAINE

BALANCE SHEET - GOVERNMENTAL FUNDS  
JUNE 30, 2017

	General Fund	Capital Reserve	Nonmajor Funds	Total Governmental Funds
<b>ASSETS</b>				
Cash and cash equivalents	\$ 1,831,092	\$ 854,042	\$ -	\$ 2,685,134
Accounts receivable (net of allowance for uncollectibles):				
Taxes	445,523	-	-	445,523
Other	708,588	-	-	708,588
Tax liens	166,134	-	-	166,134
Due from other governments	43,601	-	-	43,601
Tax acquired property	2,129	-	-	2,129
Due from other funds	11,546	560,477	405,574	977,597
Restricted cash	52,885	-	-	52,885
<b>TOTAL ASSETS</b>	<u>\$ 3,261,498</u>	<u>\$ 1,414,519</u>	<u>\$ 405,574</u>	<u>\$ 5,081,591</u>
<b>LIABILITIES</b>				
Accounts payable	\$ 64,183	\$ -	\$ -	\$ 64,183
Due to other governments	2,005	-	-	2,005
Other liabilities	3,040	-	-	3,040
Due to other funds	966,051	-	11,546	977,597
<b>TOTAL LIABILITIES</b>	<u>1,035,279</u>	<u>-</u>	<u>11,546</u>	<u>1,046,825</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Prepaid taxes	21,893	-	-	21,893
Deferred tax revenues	450,375	-	-	450,375
Deferred ambulance revenue	506,002	-	-	506,002
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u>978,270</u>	<u>-</u>	<u>-</u>	<u>978,270</u>
<b>FUND BALANCES</b>				
Nonspendable	2,129	-	-	2,129
Restricted	52,885	-	-	52,885
Committed	-	1,414,519	-	1,414,519
Assigned	150,000	-	405,574	555,574
Unassigned	1,042,935	-	(11,546)	1,031,389
<b>TOTAL FUND BALANCES</b>	<u>1,247,949</u>	<u>1,414,519</u>	<u>394,028</u>	<u>3,056,496</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<u>\$ 3,261,498</u>	<u>\$ 1,414,519</u>	<u>\$ 405,574</u>	<u>\$ 5,081,591</u>

See accompanying independent auditors' report and notes to financial statements.

## TOWN OF WALDOBORO, MAINE

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
JUNE 30, 2017

	<u>Total Governmental Funds</u>
Total Fund Balances	\$ 3,056,496
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation	7,333,379
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds shown above:	
Taxes and liens receivable	450,375
Deferred outflows of resources are not financial resources and therefore are not reported in the funds	740,010
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:	
Bonds payable	(374,169)
Capital leases payable	(120,333)
Accrued landfill expenses	(280,200)
Accrued compensated absences	(83,940)
Net pension liability	(1,256,974)
Deferred inflows of resources are not financial resources and therefore are not reported in the funds	<u>(364,010)</u>
Net position of governmental activities	<u><u>\$ 9,100,634</u></u>

See accompanying independent auditors' report and notes to financial statements.

## TOWN OF WALDOBORO, MAINE

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED JUNE 30, 2017

	General Fund	Capital Reserve	Nonmajor Funds	Total Governmental Funds
<b>REVENUES</b>				
Taxes	\$ 8,665,537	\$ -	\$ -	\$ 8,665,537
Licenses and permits	63,684	-	-	63,684
Intergovernmental	402,529	203,305	240,782	846,616
Charges for services	613,160	-	114,173	727,333
Unclassified	65,670	16,137	400	82,207
Investment income	3,299	2,129	-	5,428
<b>TOTAL REVENUES</b>	<b>9,813,879</b>	<b>221,571</b>	<b>355,355</b>	<b>10,390,805</b>
<b>EXPENDITURES</b>				
Current:				
General government	535,378	3,706	-	539,084
Town services and public safety	1,611,193	10,972	-	1,622,165
Public works	717,754	6,937	-	724,691
Health and welfare	33,698	-	-	33,698
Community services	169,214	741	37,365	207,320
Planning and development	73,364	-	-	73,364
Insurance and employee benefits	50,530	-	-	50,530
County tax	629,111	-	-	629,111
Education	5,088,889	-	-	5,088,889
Waste management	-	-	480,645	480,645
Overlay / abatements	9,352	-	-	9,352
Capital outlay	-	621,641	-	621,641
Debt service	123,881	-	-	123,881
<b>TOTAL EXPENDITURES</b>	<b>9,042,364</b>	<b>643,997</b>	<b>518,010</b>	<b>10,204,371</b>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>771,515</b>	<b>(422,426)</b>	<b>(162,655)</b>	<b>186,434</b>
<b>OTHER FINANCING SOURCES</b>				
Transfers in	72,484	693,926	281,406	1,047,816
Transfers (out)	(975,332)	-	(72,484)	(1,047,816)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>(902,848)</b>	<b>693,926</b>	<b>208,922</b>	<b>-</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>(131,333)</b>	<b>271,500</b>	<b>46,267</b>	<b>186,434</b>
<b>FUND BALANCES - JULY 1</b>	<b>1,379,282</b>	<b>1,143,019</b>	<b>347,761</b>	<b>2,870,062</b>
<b>FUND BALANCES - JUNE 30</b>	<b>\$ 1,247,949</b>	<b>\$ 1,414,519</b>	<b>\$ 394,028</b>	<b>\$ 3,056,496</b>

See accompanying independent auditors' report and notes to financial statements.

## TOWN OF WALDOBORO, MAINE

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
 TO THE STATEMENT OF ACTIVITIES  
 FOR THE YEAR ENDED JUNE 30, 2017

Net change in fund balances - total governmental funds (Statement E)	<u>\$ 186,434</u>
Amounts reported for governmental activities in the Statement of Activities (Statement B) are different because:	
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense allocated to those expenditures over the life of the assets:	
Capital asset purchases capitalized	491,747
Depreciation expense	<u>(485,758)</u>
	<u>5,989</u>
Revenues in the Statement of Activities that do not provide current financial resources are not reported.	
Taxes and liens receivable	<u>79,475</u>
Deferred outflows of resources are an acquisition of net position by the government that are applicable to a future reporting period and therefore are not reported in the funds.	
	<u>271,681</u>
Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position	
	<u>102,608</u>
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:	
Accrued landfill costs	8,000
Net pension liability	<u>(440,033)</u>
	<u>(432,033)</u>
Deferred inflows of resources are an acquisition of net position by the government that are applicable to a future reporting period and therefore are not reported in the funds.	
	<u>125,218</u>
Change in net position of governmental activities (Statement B)	<u><u>\$ 339,372</u></u>

See accompanying independent auditors' report and notes to financial statements.



## TOWN OF WALDOBORO, MAINE

STATEMENT OF NET POSITION - PROPRIETARY FUNDS  
JUNE 30, 2017

	Enterprise Fund
<b>ASSETS</b>	
Current assets:	
Cash and cash equivalents	\$ 81,755
Accounts receivable (net of allowance for uncollectibles)	34,445
Total current assets	<u>116,200</u>
Noncurrent assets:	
Debt issuance costs (net of amortization)	<u>6,042</u>
Capital assets:	
Land and other non-depreciated assets	337,472
Buildings	779,471
Vehicles and equipment	352,448
Plant / infrastructure	3,744,401
Less: accumulated depreciation	<u>(1,145,677)</u>
Net capital assets	<u>4,068,115</u>
Total noncurrent assets	<u>4,074,157</u>
<b>TOTAL ASSETS</b>	<u><u>\$ 4,190,357</u></u>
<b>LIABILITIES</b>	
Current liabilities:	
Accounts payable	\$ 7,438
Accrued interest	4,343
Accrued rate case	27,431
Current portion of long-term obligations	<u>86,451</u>
Total current liabilities	<u>125,663</u>
Noncurrent liabilities:	
Noncurrent portion of long-term obligations:	
Bonds payable	<u>1,170,525</u>
Total noncurrent liabilities	<u>1,170,525</u>
<b>TOTAL LIABILITIES</b>	<u><u>1,296,188</u></u>
<b>NET POSITION</b>	
Net investment in capital assets	2,817,181
Unrestricted	<u>76,988</u>
<b>TOTAL NET POSITION</b>	<u><u>2,894,169</u></u>
<b>TOTAL LIABILITIES AND NET POSITION</b>	<u><u>\$ 4,190,357</u></u>

See accompanying independent auditors' report and notes to financial statements.

## TOWN OF WALDOBORO, MAINE

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION  
 PROPRIETARY FUNDS  
 FOR THE YEAR ENDED JUNE 30, 2017

	Enterprise Fund
OPERATING REVENUES	
Charges for services	\$ 227,539
Other	507
TOTAL OPERATING REVENUES	<u>228,046</u>
OPERATING EXPENSES	
Outside services	88,093
Enterprise reimbursements	12,413
Power	14,130
Supplies	1,327
Regulatory	1,240
Rate case	2,260
Depreciation and amortization	85,898
Other	3,877
TOTAL OPERATING EXPENSES	<u>209,238</u>
OPERATING INCOME (LOSS)	<u>18,808</u>
NONOPERATING REVENUES (EXPENSES)	
Contributions	23,446
Interest expense	(26,342)
TOTAL NONOPERATING REVENUES (EXPENSES)	<u>(2,896)</u>
CHANGE IN NET POSITION	15,912
NET POSITION - JULY 1	<u>2,878,257</u>
NET POSITION - JUNE 30	<u><u>\$ 2,894,169</u></u>

See accompanying independent auditors' report and notes to financial statements.

## TOWN OF WALDOBORO, MAINE

STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS  
FOR THE YEAR ENDED JUNE 30, 2017

	Enterprise Fund
CASH FLOWS FROM OPERATING ACTIVITIES	
Receipts from customers	\$ 234,087
Other receipts	507
Payments to suppliers	(121,177)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	<u>113,417</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
Interest payments on bond payable	(26,342)
Capital contributions	23,446
Payments for purchases of fixed assets	(54,832)
Principal payments on bond payable	(85,590)
NET CASH PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES	<u>(143,318)</u>
NET INCREASE (DECREASE) IN CASH	(29,901)
CASH AND CASH EQUIVALENTS - JULY 1	<u>111,656</u>
CASH AND CASH EQUIVALENTS - JUNE 30	<u>\$ 81,755</u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:	
Operating income (loss)	\$ 18,808
Adjustments to reconcile operating income to net cash provided (used) by operating activities:	
Depreciation and amortization expense	85,898
Changes in assets and liabilities:	
(Increase) decrease in accounts receivable	6,548
(Decrease) increase in accounts payable	45
(Decrease) increase in accrued interest	(143)
(Decrease) increase in other liabilities	2,261
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	<u>\$ 113,417</u>

See accompanying independent auditors' report and notes to financial statements.

## TOWN OF WALDOBORO, MAINE

STATEMENT OF NET POSITION - FIDUCIARY FUNDS  
JUNE 30, 2017

	Agency Funds	Private-Purpose Trust Funds
	<u>                    </u>	<u>                    </u>
ASSETS		
Cash and cash equivalents	\$ -	\$ 51,891
Investments, at fair value	61,464	2,000,657
Due from Town of Waldoboro	3,040	-
TOTAL ASSETS	<u>\$ 64,504</u>	<u>\$ 2,052,548</u>
LIABILITIES		
Due to Town of Waldoboro	\$ -	\$ 119,241
Deposits held for others	64,504	-
TOTAL LIABILITIES	<u>\$ 64,504</u>	<u>119,241</u>
NET POSITION		
Held in trust for special purposes		<u>1,933,307</u>
TOTAL NET POSITION		<u>1,933,307</u>
TOTAL LIABILITIES AND NET POSITION		<u>\$ 2,052,548</u>

See accompanying independent auditors' report and notes to financial statements.

## TOWN OF WALDOBORO, MAINE

STATEMENT OF CHANGES IN NET POSITION - FIDUCIARY FUNDS  
FOR THE YEAR ENDED JUNE 30, 2017

	<u>Private-Purpose Trust Funds</u>
ADDITIONS	
Investment income	\$ 60,879
Net increase (decrease) in fair value of investments	178,422
TOTAL ADDITIONS	<u>239,301</u>
DEDUCTIONS	
Cemetery maintenance	4,824
Charitable relief	14,382
Scholarship awards	19,600
TOTAL DEDUCTIONS	<u>38,806</u>
CHANGE IN NET POSITION	200,495
NET POSITION - JULY 1	<u>1,732,812</u>
NET POSITION - JUNE 30	<u>\$ 1,933,307</u>

See accompanying independent auditors' report and notes to financial statements.

TOWN OF WALDOBORO, MAINE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

**Reporting Entity**

The Town of Waldoboro was incorporated under the laws of the State of Maine. The Town operates under Board of Selectmen-manager form of government and provides the following services: general government services, town services and public safety, public works, health and welfare, community services, planning and development, insurance and employee benefits, waste management and education.

The Town's financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board (FASB) issued through November 30, 1989 (when applicable) that do not conflict with or contradict GASB pronouncements. Although the Town has the option to apply FASB pronouncements issued after that date to its business-type activities and enterprise funds, the Town has chosen not to do so.

The Town's combined financial statements include all accounts and all operations of the Town. We have determined that the Town has no component units as described in GASB Statement No. 14 and amended by GASB Statements No. 39 and No. 61.

**Implementation of New Accounting Standards**

During the year ended June 30, 2017, the following statements of financial accounting standards issued by the Governmental Accounting Standards Board became effective:

Statement No. 73, "*Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*". The objective of the Statement is to improve financial reporting by instituting a single framework for the presentation of information about pensions, thereby expanding the comparability of pension-related information reported by state and local governments. Management has determined that this Statement is not applicable.

Statement No. 74, "*Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*". The objective of the Statement is to improve the disclosure of information about benefits other than pensions (other postemployment benefits or OPEB) included in financial statements of state and local governments. This Statement will improve financial reporting through enhanced note disclosures and schedules of required supplementary information that will be presented by OPEB plans that are administered

TOWN OF WALDOBORO, MAINE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

through trusts that meet specified criteria. Management has determined the impact of this Statement is not material to the financial statements.

Statement No. 77, "*Tax Abatement Disclosures*". The objective of the Statement is to improve disclosure of information about the nature and magnitude of tax abatements, making these transactions more transparent to financial statement users. As such, users will be better equipped to understand (1) how tax abatements affect a government's future ability to raise resources and meet its financial obligations and (2) the impact those abatements have on a government's financial position and economic condition. Management has determined the impact of this Statement is not material to the financial statements.

Statement No. 80, "*Blending Requirements for Certain Component Units*". The objective of this Statement is to improve financial reporting by clarifying the financial statement presentation requirements for certain component units. The additional criterion requires blending of a component unit incorporated as a not-for-profit corporation in which the primary government is the sole corporate member. The additional criterion does not apply to component units included in the financial reporting entity pursuant to the provisions of Statement No. 39, Determining Whether Certain Organizations Are Component Units. Management has determined the impact of this Statement is not material to the financial statements.

Statement No. 81, "*Irrevocable Split-Interest Agreements*". The objective of this Statement is to improve accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. Split-interest agreements are a type of giving agreement used by donors to provide resources to two or more beneficiaries, including governments. Split-interest agreements can be created through trusts or other legally enforceable agreements with characteristics that are equivalent to split-interest agreements - in which a donor transfers resources to an intermediary to hold and administer for the benefit of a government and at least one other beneficiary. Examples of these types of agreements include charitable lead trusts, charitable remainder trusts, and life-interests in real estate. As such, this Statement requires that a government that receives resources pursuant to an irrevocable split-interest agreement recognize assets, liabilities, and deferred inflows of resources at the inception of the agreement. Management has determined the impact of this Statement is not material to the financial statements.

Statement No. 82, "*Pension Issues*". The objective of this Statement is to address certain issues that have been raised with respect to Statements No. 67, Financial Reporting for Pension Plans, No. 68, Accounting and Financial Reporting for Pensions, and No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of

TOWN OF WALDOBORO, MAINE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

GASB Statements 67 and 68. Specifically, this Statement addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. Management has determined the impact of this Statement is not material to the financial statements.

**Government-Wide and Fund Financial Statements**

The Town's basic financial statements include both government-wide (reporting the Town as a whole) and fund financial statements (reporting the Town's major funds).

Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The Town's water department is categorized as a business-type activity. All other activities of the Town are categorized as governmental.

In the government-wide Statement of Net Position, both the governmental and business-type activities columns are (a) presented on a consolidated basis by column, and (b) are reported on a full accrual, economic resources basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The Town's net position is reported in three parts – net investment in capital assets; restricted net position; and unrestricted net position. The Town first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities reports both the gross and net cost of each of the Town's functions and business-type activities (general government, public safety, etc.). The functions are also supported by general government revenues (property taxes, certain intergovernmental revenues, miscellaneous revenues, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. Program revenues must be directly associated with the function or a business-type activity. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants. For the most part, the interfund activity has been eliminated from these government-wide financial statements.

The net costs (by function) are normally covered by general revenue (taxes, certain intergovernmental revenues and charges for services, etc.).

The Town does not allocate indirect costs. All costs are charged directly to the corresponding department.



TOWN OF WALDOBORO, MAINE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The government-wide focus is more on the sustainability of the Town as an entity and the change in the Town's net position resulting from the current year's activities.

**Measurement Focus - Basic Financial Statements & Fund Financial Statements**

The financial transactions of the Town are reported in the individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements. The following fund types are used by the Town:

1. Governmental Funds:

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Town:

Major Funds

- a. The General Fund is the general operating fund of the Town. It is used to account for all financial resources except those required to be accounted for in another fund.
- b. Capital Reserve Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities or equipment.

Nonmajor funds

- c. Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

2. Proprietary Funds

The focus of proprietary fund measurement is upon determination of operating income, changes in net position, financial position, and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector. Operating revenues include charges for services, intergovernmental reimbursements and other miscellaneous fees which are a direct result of the proprietary activity. Non-operating revenues are any revenues which are generated outside of the general proprietary activity, i.e. interest income. The following is a description of the proprietary funds of the Town:

TOWN OF WALDOBORO, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

- a. Enterprise Funds are required to be used to account for operations for which a fee is charged to external users for goods or services and the activity (a) is financed with debt that is solely secured by a pledge of net revenues, (b) has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges or (c) established fees and charges based on a pricing policy designed to recover similar costs.

3. Fiduciary Funds:

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and therefore are not available to support Town programs. The reporting focus is on net position and changes in net position and is reported using accounting principles similar to proprietary funds.

The Town's fiduciary funds are presented in the fiduciary fund financial statements by type (agency and private-purpose). Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, etc.) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide financial statements.

The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories. Nonmajor funds by category are summarized into a single column, GASB Statement No. 34 sets forth minimum criteria (percentage of the assets deferred outflows of resources, liabilities, deferred inflows of resources, revenues, or expenses of either the fund category or the governmental and enterprise combined) for the determination of major funds. The nonmajor funds are combined in a column in the fund financial statements.

**Basis of Accounting**

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

1. Accrual

Governmental activities in the government-wide financial statements and fiduciary fund financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

TOWN OF WALDOBORO, MAINE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

2. Modified Accrual

The governmental fund financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term debt, if any, is recognized when due.

**Budget**

The Town's policy is to adopt an annual budget for operations. The budget is presented on the modified accrual basis of accounting which is consistent with generally accepted accounting principles.

The following procedures are followed in establishing budgetary data reflected in the financial statements:

1. Early in the second half of the year the Town prepares a budget for the fiscal year beginning July 1. The operating budget includes proposed expenditures and the means of financing them.
2. A meeting of the Town's citizens was called for the purpose of adopting the proposed budget after public notice of the meeting was given.
3. The budget was adopted subsequent to passage by the inhabitants of the Town.

**Deposits and Investments**

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

It is the Town's policy to value investments at fair value. None of the Town's investments are reported at amortized cost. The Town Treasurer is authorized by State Statutes to invest all excess funds in the following:

- Obligations of the U.S. Government, its agencies and instrumentalities
- Certificates of deposits and other evidences of deposits at banks, savings and loan associations, and credit unions

TOWN OF WALDOBORO, MAINE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

- Repurchase agreements
- Money market mutual funds

The Town of Waldoboro has no formal investment policy but instead follows the State of Maine Statutes.

**Receivables**

Receivables include amounts due from governmental agencies. All receivables are current and therefore due within one year. Receivables are reported net of an allowance for uncollectible accounts and revenues net of uncollectibles. Allowances are reported when accounts are proven to be uncollectible. Allowances for uncollectible accounts netted with accounts receivable were \$708,588 for the year ended June 30, 2017. The allowance for uncollectible accounts is estimated to be \$0 as of June 30, 2017.

**Interfund Receivables and Payables**

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds". While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

**Transactions Between Funds**

Legally authorized transfers are treated as interfund transfers and are included in the results of operations of both Governmental and Proprietary Funds.

**Capital Assets**

Capital assets purchased or acquired with an original cost of \$5,000 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Infrastructure such as streets, traffic signals, and signs are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over the estimated useful lives.

TOWN OF WALDOBORO, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The assets are valued at historical cost when available and estimated historical cost where actual invoices or budgetary data was unavailable. Donated fixed assets are valued at their estimated fair market value on the date received. All retirements have been recorded by eliminating the net carrying values.

Infrastructure assets include roads, bridges, underground pipe (other than related to independently owned utilities), traffic signals, etc. These infrastructure assets are likely to be the largest asset class of the Town. The Town has not retroactively recorded infrastructure.

Estimated useful lives are as follows:

Buildings	20 - 50 years
Infrastructure	50 - 100 years
Machinery and equipment	3 - 50 years
Vehicles	3 - 25 years

**Long-term Obligations**

The accounting treatment of long-term debt depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term debt to be repaid from governmental and business-type resources is reported as liabilities in government-wide statements. The long-term debt consists primarily of bonds payable, capital leases payable, landfill closure costs, compensated absences and net pension liability.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest reported as expenditures. The accounting for proprietary fund is the same in the fund statements as it is in the government-wide statements.

**Compensated Absences**

The Town's policies regarding vacation and sick time do permit employees to accumulate earned but unused vacation time. The liability for these compensated absences is recorded as long-term debt in the government-wide financial statements. In the fund financial statements, governmental funds report only the compensated absence liability payable from expendable available financial resources, while the proprietary funds

TOWN OF WALDOBORO, MAINE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

report the liability as it is incurred. As of June 30, 2017, the Town's liability for compensated absences is \$83,940.

**Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Participating Local District (PLD) Consolidated Plan and additions to/deductions from the PLD Consolidated Plan's fiduciary net position have been determined on the same basis as they are reported by the PLD Consolidated Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Net Position**

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for those assets, and adding back unspent proceeds. Net position are reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the Town or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or restricted net position.

**Fund Balance**

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components – nonspendable, restricted, committed, assigned and unassigned.

Nonspendable – This includes amounts that cannot be spent either because they are not in spendable form or because they are legally or contractually required to be maintained intact.

TOWN OF WALDOBORO, MAINE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Restricted – This includes amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed – This includes amounts that can be used only for specific purposes determined by a formal action of the inhabitants of the Town. The inhabitants of the Town through Town meetings are the highest level of decision-making authority of the Town. Commitments may be established, modified, or rescinded only through a Town meeting vote.

Assigned – This includes amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. The authority for assigning fund balance is expressed by the Board of Selectmen.

Unassigned – This includes all other spendable amounts. The general fund is the only fund that reports a positive unassigned fund balance amount. Other governmental funds besides the general fund can only report a negative unassigned fund balance amount.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available, the Town considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the Town considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Town meeting vote has provided otherwise in its commitment or assignment actions.

**Deferred Outflows and Inflows of Resources**

In addition to assets, the statement of financial position and/or balance sheet will at times report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town has only one type of item, deferred outflows related to pensions. This item is reported in the statement of net position.

In addition to liabilities, the statement of financial position and or balance sheet will at times report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Deferred tax revenues, which arises only under a modified accrual basis of accounting, qualifies for reporting in this category. Accordingly, this item is reported in the governmental funds balance sheet. Prepaid taxes and deferred ambulance

TOWN OF WALDOBORO, MAINE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

revenues also qualify for reporting in this category. These items are reported in both the statements of net position and governmental funds balance sheet. Deferred inflows related to pensions qualifies for reporting in this category as well. This item is reported only in the statement of net position. All items in this category are deferred and recognized as an inflow of resources in the period that the amounts become available.

**Revenue Recognition - Property Taxes - Modified Accrual Basis**

The Town's property tax for the current year was levied September 1, 2015 on the assessed value listed as of April 1, 2016, for all real and personal property located in the Town. Taxes were due in two installments on November 15, 2016 and May 15, 2017. Interest on unpaid taxes commenced on November 16, 2016 and May 16, 2017, at 7% per annum.

Property tax revenues are recognized when they become available. Available includes those property tax receivables expected to be collected within sixty days after year end. The remaining receivables have been recorded as deferred revenues.

The Town is permitted by the laws of the State of Maine to levy taxes up to 105% of its net budgeted expenditures for the related fiscal period. The amount raised in excess of 100% is referred to as overlay, and amounted to \$43,026 for the year ended June 30, 2017.

Tax liens are placed on real property within twelve months following the tax commitment date if taxes are delinquent. The Town has the authority to foreclose on property eighteen months after the filing of the lien if tax liens and associated costs remain unpaid.

**Program Revenues**

Program revenues include all directly related income items applicable to a particular program (charges to customers or applicants for goods, services, or privileges provided; operating or capital grants and contributions, including special assessments).

**Operating/Non-Operating Proprietary Fund Revenues**

Operating revenues consist mainly of direct revenue sources and/or charges for services applicable to that fund's ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.



TOWN OF WALDOBORO, MAINE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

**Encumbrance Accounting**

Encumbrances are not liabilities and, therefore, are not recorded as expenditures until receipt of material or service. For budgetary purposes, appropriations lapse at fiscal year-end. The Town does not utilize encumbrance accounting for its general fund.

**Use of Estimates**

During the preparation of the Town's financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosure of contingent items as of the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results may differ from these estimates.

NOTE 2 - DEPOSITS AND INVESTMENTS

State statutes require that all investments made by the Town consider the safe and sound investment of principal and preservation of capital in the overall portfolio, maintenance of sufficient liquidity to meet day-to-day operations and other cash requirements and maximization of income, within established investment risk guidelines, with consistent cash flows throughout the budgetary cycle. These investment policies apply to all Town funds.

**Deposits:**

Custodial credit risk for deposits is the risk that, in the event of a failure of a depository financial institution, the Town will not be able to recover its deposits. The Town does not have a policy covering custodial credit risk for deposits. However, the Town maintains deposits in qualifying financial institutions that are a member of the FDIC or NCUSIF as defined in Title 30-A, Section 5706 of the Maine Revised Statutes.

At June 30, 2017, the Town's cash and cash equivalents balance of \$2,818,780 was comprised of bank deposits and cash equivalents amounting to \$2,872,990. Of this amount, none was exposed to custodial credit risk and was either insured by federal depository insurance or collateralized with securities held by the financial institutions in the Town's name.

TOWN OF WALDOBORO, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

<u>Account Type</u>	<u>Bank Balance</u>
Checking accounts	\$ 366,251
First Choice money market	854,042
Premium savings	1,600,806
Cash equivalents	51,891
	<u>\$ 2,872,990</u>

**Investments:**

Custodial credit risk for investments is that, in the event of failure of the counterparty, the Town will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. Currently, the Town does not have a policy for custodial credit risk for investments. However, the Town seeks to minimize custodial credit risk by doing business with authorized institutions, depositories and broker/dealers. Of the Town's investments of \$2,062,121, \$500,000 was collateralized by Securities Investor Protection Corporation and therefore was not exposed to custodial credit risk. The remaining \$1,562,121 was uncollateralized and uninsured and therefore exposed to custodial credit risk.

At June 30, 2017, the Town had the following investments and maturities:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Not Applicable</u>	<u>Less than 1 Year</u>	<u>1 - 5 Years</u>	<u>Over 5 Years</u>
Corporate bonds	\$ 686,153	\$ 686,153	\$ -	\$ -	\$ -
Mutual funds	1,375,968	1,375,968	-	-	-
	<u>\$ 2,062,121</u>	<u>\$ 2,062,121</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**Fair Value Hierarchy**

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Town has the following recurring fair value measurements as June 30, 2017:

TOWN OF WALDOBORO, MAINE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

	June 30, 2017 Total	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level I)	Significant Other Observable Inputs (Level II)	Significant Unobservable Inputs (Level III)
<u>Investments by fair value level</u>				
Debt securities:				
Corporate bonds	\$ 686,153	\$ -	\$ 686,153	\$ -
Total debt securities	<u>686,153</u>	<u>-</u>	<u>686,153</u>	<u>-</u>
Equity securities:				
Mutual funds - domestic and foreign	1,375,968	1,375,968	-	-
Total equity securities	<u>1,375,968</u>	<u>1,375,968</u>	<u>-</u>	<u>-</u>
Total investments by fair value level	<u>2,062,121</u>	<u>\$ 1,375,968</u>	<u>\$ 686,153</u>	<u>\$ -</u>
<u>Cash equivalents measured at the net asset value (NAV)</u>				
Money market mutual funds	51,891			
Total cash equivalents measured at the NAV	<u>51,891</u>			
Total investments and cash equivalents measured at fair value	<u>\$ 2,114,012</u>			

Equity securities classified in Level I of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy are valued from publicly reliable sources or using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. The Town has no Level 3 investments. The fair value of money market mutual funds that are measured at NAV per share (or its equivalent) is calculated as of June 30, 2017 in a manner consistent with the Financial Accounting Standards Board's measurement principles for investment companies.

Credit risk – Statutes for the State of Maine authorize the Town to invest in obligations of the U.S. Treasury, agencies and instrumentalities, other states and Canada, provided such securities are rated within the three highest grades by an approved rating service of the State of Maine, corporate stocks and bonds within statutory limits, financial institutions, mutual funds and repurchase agreements. The Town does not have an investment policy on credit risk.

TOWN OF WALDOBORO, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

Interest rate risk – is the risk that changes in interest rates will adversely affect the fair value of an investment. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from fluctuations in interest rates.

NOTE 3 - INTERFUND RECEIVABLES AND PAYABLES

Interfund balances at June 30, 2017 consisted of the following individual fund receivables and payables:

	<u>Receivables (Due from)</u>	<u>Payables (Due to)</u>
General fund	\$ 11,546	\$ 966,051
Capital reserve fund	560,477	-
Nonmajor special revenue funds	405,574	11,546
	<u>\$ 977,597</u>	<u>\$ 977,597</u>

TOWN OF WALDOBORO, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 4 - CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended June 30, 2017:

	Balance, 7/1/16	Additions	Disposals	Balance, 6/30/17
<u>Governmental activities</u>				
Non-depreciated assets:				
Land and other non depreciable property	\$ 377,597	\$ -	\$ -	\$ 377,597
	<u>377,597</u>	<u>-</u>	<u>-</u>	<u>377,597</u>
Depreciated assets:				
Land improvements	641,743	-	-	641,743
Buildings	4,450,625	37,623	-	4,488,248
Machinery & equipment	635,840	30,832	-	666,672
Vehicles	3,386,917	96,717	-	3,483,634
Infrastructure	3,167,021	326,575	-	3,493,596
	<u>12,282,146</u>	<u>491,747</u>	<u>-</u>	<u>12,773,893</u>
Less: accumulated depreciation	<u>(5,332,353)</u>	<u>(485,758)</u>	<u>-</u>	<u>(5,818,111)</u>
	<u>6,949,793</u>	<u>5,989</u>	<u>-</u>	<u>6,955,782</u>
Net governmental capital assets	<u>\$ 7,327,390</u>	<u>\$ 5,989</u>	<u>\$ -</u>	<u>\$ 7,333,379</u>
<u>Business-type activities</u>				
Non-depreciated assets:				
Land	\$ 278,557	\$ -	\$ -	\$ 278,557
Organization costs	772	-	-	772
Utility plant acq adj / CIP	58,143	-	-	58,143
	<u>337,472</u>	<u>-</u>	<u>-</u>	<u>337,472</u>
Depreciated assets:				
Buildings	779,471	-	-	779,471
Wells & springs	338,137	-	-	338,137
Power generating equipment	33,350	-	-	33,350
Pumping equipment	57,970	-	(3,288)	54,682
Water treatment equipment	141,070	3,431	-	144,501
Distribution reservoirs & standpipes	480,303	-	-	480,303
Mains	2,366,452	1,786	-	2,368,238
Services	341,289	45,096	-	386,385
Meters	40,319	1,913	-	42,232
Hydrants	129,106	-	-	129,106
Communication equipment	110,964	3,868	-	114,832
Miscellaneous equipment	3,057	2,026	-	5,083
	<u>4,821,488</u>	<u>58,120</u>	<u>(3,288)</u>	<u>4,876,320</u>
Less: accumulated depreciation	<u>(1,060,220)</u>	<u>(85,457)</u>	<u>-</u>	<u>(1,145,677)</u>
	<u>3,761,268</u>	<u>(27,337)</u>	<u>(3,288)</u>	<u>3,730,643</u>
Net business-type capital assets	<u>\$ 4,098,740</u>	<u>\$ (27,337)</u>	<u>\$ (3,288)</u>	<u>\$ 4,068,115</u>

TOWN OF WALDOBORO, MAINE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 4 - CAPITAL ASSETS (CONTINUED)

<u>Current year depreciation</u>		
General government		\$ 69,583
Public safety		156,523
Public works		194,234
Community services		25,581
Transfer station		35,100
Town-wide		4,737
Total governmental activities depreciation		<u>485,758</u>
Water department		85,457
Total depreciation expense		<u><u>\$ 571,215</u></u>

NOTE 5 - LONG-TERM DEBT

The following is a summary of changes in the long-term debt for the year ended June 30, 2017:

	Balance, 7/1/16	Additions	Deletions	Balance, 6/30/17	Due Within One Year
	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>
<u>Governmental activities:</u>					
Bonds payable	\$ 418,586	\$ -	\$ (44,417)	\$ 374,169	\$ 46,254
Capital leases payable	178,524	-	(58,191)	120,333	58,191
Landfill closure costs	288,200	-	(8,000)	280,200	8,000
Accrued compensated absences	83,940	-	-	83,940	-
Net pension liability	816,941	440,033	-	1,256,974	-
Total governmental activities	<u>\$ 1,786,191</u>	<u>\$ 440,033</u>	<u>\$ (110,608)</u>	<u>\$ 2,115,616</u>	<u>\$ 112,445</u>
<u>Business-type activities:</u>					
Bonds payable	<u>\$ 1,342,566</u>	<u>\$ -</u>	<u>\$ (85,590)</u>	<u>\$ 1,256,976</u>	<u>\$ 86,451</u>
Total business-type activities	<u>\$ 1,342,566</u>	<u>\$ -</u>	<u>\$ (85,590)</u>	<u>\$ 1,256,976</u>	<u>\$ 86,451</u>

Payments under landfill closure costs have been made by the general fund. Accrued compensated absences typically have been liquidated in the general and other governmental funds.

TOWN OF WALDOBORO, MAINE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 5 - LONG-TERM DEBT (CONTINUED)

The following is a summary of outstanding bonds payable:

Governmental activities bonds payable:

\$850,000, 2003 Series E Bond due in annual installments and semiannual interest installments through November 2023. Interest is charged at a rate from 2.0% to 5.085% per annum. Annual principal installments range from \$31,217 to \$61,670.	\$ 374,169
Total governmental activities bonds payable	\$ 374,169

Business-type activities bonds payable:

\$2,025,000, (\$1,518,150 Forgiven at closing) Bond due in annual installments through November 2035. Interest is charged at a rate of 0%. Annual principal installments are \$17,456.	\$ 314,234
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\$775,000, (\$581,250 Forgiven at closing) 2000 Bond due in annual installments through November 2030. Interest is charged at a rate of 0%. Annual principal installments are \$7,452.	96,875
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\$1,084,653, 2012 Bond due in annual installments through November 2028. Interest is charged at a rate of .860% - 4.260%. Annual installments are varied.	845,867
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Total business-type activities bonds payable	\$ 1,256,976
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The following is a summary of outstanding bond principal and interest requirements for the following fiscal years ending June 30:

	Governmental Activities		
	Principal	Interest	Total Debt Service
2018	\$ 46,254	\$ 15,284	\$ 61,538
2019	48,215	14,133	62,348
2020	50,489	11,801	62,290
2021	53,079	5,828	58,907
2022	55,800	4,478	60,278
2023-2027	120,332	13,730	134,062
	\$ 374,169	\$ 65,254	\$ 439,423

TOWN OF WALDOBORO, MAINE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 5 - LONG TERM DEBT (CONTINUED)

	Business-type Activities		
	Principal	Interest	Total Debt Service
2018	\$ 86,451	\$ 25,548	\$ 111,999
2019	87,467	24,461	111,928
2020	88,624	23,220	111,844
2021	82,497	21,800	104,297
2022	98,943	20,219	119,162
2023-2027	486,377	61,331	547,708
2028-2032	274,249	15,725	289,974
2033-2037	52,368	34,141	86,509
	\$ 1,256,976	\$ 226,445	\$ 1,483,421

No interest costs were capitalized during the period. The amount of interest costs incurred and charged to expense for the year ended June 30, 2017 was \$26,342.

The Town is obligated under two capital leases for the following:

Capital lease with Oshkosh Capital for 8 years, 2.9% variable interest rate, annual payments of \$32,004 until February of 2020.

Capital lease with The First, N.A. for 3 years, 1.78% fixed interest rate, annual payments of \$30,564 until July of 2017.

The following is a summary of outstanding capital lease requirements for the following fiscal years ending June 30:

Year Ending	
June 30:	
2018	\$ 62,568
2019	32,004
2020	32,004
Total minimum lease payments	126,576
Less amount representing interest	(6,243)
Present value of future minimum lease payments	\$ 120,333



TOWN OF WALDOBORO, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 5 - LONG-TERM DEBT (CONTINUED)

All bonds payable and capital leases payable are direct obligations of the Town, for which its full faith and credit are pledged. The Town is not obligated for any special assessment debt. All debt is payable from taxes levied on all taxable property within the Town.

NOTE 6 - OVERLAPPING DEBT

The Town is responsible for its proportionate share of debt for the County and School District it belongs to. As of June 30, 2017 the Town's share was as follows:

	<u>Outstanding Debt</u>	<u>Town's Percentage</u>	<u>Total Share</u>
MSAD #40	\$ 9,530,394	35.52%	\$ 3,384,719
County of Lincoln	5,560,000	6.62%	368,072
			<u>\$ 3,752,791</u>

NOTE 7 - NONSPENDABLE FUND BALANCES

The Town has the following nonspendable fund balances at June 30, 2017:

General Fund:

Tax acquired property \$ 2,129

NOTE 8 - RESTRICTED FUND BALANCES

The Town has the following restricted fund balances at June 30, 2017:

General Fund:

HRA account \$ 52,885

NOTE 9 - COMMITTED FUND BALANCES

The Town has the following committed fund balances at June 30, 2017:

Capital Reserve Fund \$ 1,414,519

TOWN OF WALDOBORO, MAINE  
 NOTES TO FINANCIAL STATEMENTS  
 JUNE 30, 2017

NOTE 10 - ASSIGNED FUND BALANCES

The Town has the following assigned fund balances at June 30, 2017:

General Fund:	
FY 2018 budget	\$ 150,000
Nonmajor Special Revenue Funds (Schedule C)	405,574
	\$ 555,574

NOTE 11 - DEFICIT FUND BALANCES

At June 30, 2017, the Town had the following deficit fund balances:

Nonmajor Funds:	
Special Revenue Funds:	
DEP Wastewater	\$ 7,685
Emergency Management	3,861
	\$ 11,546

NOTE 12 - RISK MANAGEMENT

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town participates in a public entity risk pool sponsored by the Maine Municipal Association. The Maine Municipal Association Group Risk Pool is a state chartered pool established exclusively for Maine municipalities. The pool provides certain property, liability, fidelity and vehicle coverage. If the assets of the pool are at any time actuarially determined to be insufficient to enable the pool to discharge its legal obligations, other obligations, and actuarially sound reserves, the pool has the power to make up the deficiency by the levy of a prorated assessment. There have been no deficiencies during the past three years and management believes that no deficiency exists at June 30, 2017.

The Town is a member of the Maine Municipal Association – Property and Casualty Pool and pays an annual premium for its coverage. Under the property portion of the policy, coverage is provided after a per occurrence deductible is met. The limit of coverage for liability claims brought under the Maine Tort Claims Act is \$400,000 per occurrence. A \$2,000,000 limit of liability is provided for liability claims outside the Maine Tort Claims Act. There is no aggregate liability limit. Coverage for Public Officials Liability, including Employment Practices, is a part of the program. Coverage is on an occurrence basis, rather than a “claims made” form. A \$2,000,000 limit of liability is provided for all claims for Wrongful Acts seeking monetary damages pursuant to federal or state law for which the Maine Tort Claims Act does not provide immunity or limitations. Each member has a \$4,000,000 annual aggregate limit. An annual sublimit of \$100,000 per member

TOWN OF WALDOBORO, MAINE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 12 - RISK MANAGEMENT (CONTINUED)

applies for all back wages and/or future salary awards for employment related claims, subject to a \$5,000 retention and a 10% contribution by the member.

The Town is also a member of the Maine Municipal Association – Worker Compensation Trust Fund (“Fund”). The Fund was created to formulate, develop and administer a program of modified self-funding for the Fund’s membership, obtain lower costs for worker’s compensation coverage and develop a comprehensive loss control program. The Town pays an annual premium to the fund for its worker’s compensation coverage. The Town’s agreement with the Fund provides that the fund will be self-sustaining through member premiums and will provide, through commercial companies’ reinsurance contracts, coverage for claims in excess of \$1,000,000.

The Town is also a member of the Maine Municipal Association – Unemployment Compensation Group Fund (“MMA UC Fund”). The MMA UC Fund was created to assist in meeting members’ obligations under the Employment Security Act in an efficient and cost effective manner. The Fund is composed of individual municipalities and other public and related non-profit entities that are individually self-insured but administered as a group. Within the Fund, each member has a separate account. As such, the Town makes quarterly payments into their account, based on rates developed by MMA’s consulting actuary. Claims, if any, are paid out of the Town’s own account. The Maine Department of Labor classifies MMA’s UC Fund members as Direct Re-imbusement Employers. In other words, the Fund reimburses the Maine DOL on the Town’s behalf only when the Town has unemployment claims from present or former employees.

Occasionally, the Town may have layoffs or resignations or even a part-time employee losing a primary job, that lead to larger claims payments than anticipated. When claims exceed the balance of the Town’s account, the UC Fund continues to pay the Town’s claims with no regard for the negative balance. Repayment of a negative balance is spread out over a period of years to avoid a financial hardship to the Town.

Based on the coverage provided by the insurance purchased, the Town is not aware of any material actual or potential claim liabilities which should be recorded as of June 30, 2017. There were no significant reductions in insurance coverage from that of the prior year and amounts of settlements have not exceeded insurance coverage in the past three years.

TOWN OF WALDOBORO, MAINE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 13 - DEFINED BENEFIT PENSION PLAN

MAINE PUBLIC EMPLOYEES RETIREMENT SYSTEM

**Plan Description**

Town employees contribute to the Maine Public Employees Retirement System (MainePERS), a cost-sharing multiple-employer defined benefit pension plan established by the Maine State Legislature. Title 5 of the Maine Revised Statutes Annotated assigns the authority to establish and amend benefit provisions to the Participating Local District (PLD) Consolidated Plan's advisory group, which reviews the terms of the plan and periodically makes recommendations to the Legislature to amend the terms. The Maine Public Employees Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the Consolidated Plan. That report may be obtained online at [www.maineopers.org](http://www.maineopers.org) or by contacting the System at 1-800-451-9800.

**Benefits Provided**

The Maine Public Employees Retirement System provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. The System's retirement programs provide defined retirement benefits based on members' average final compensation and service credit earned as of retirement. Vesting (i.e., eligibility for benefits upon reaching qualification) occurs upon the earning of five years of service credit (effective October 1, 1999, the prior ten year requirement was reduced by legislative action to five years for employees of PLDs). In some cases, vesting occurs on the earning of one year of service credit immediately preceding retirement at or after normal retirement age. For PLD members, normal retirement age is 60. The monthly benefit of members who retire before normal retirement age by virtue of having at least 25 years of service credit is reduced by a statutorily prescribed factor for each year of age that a member is below her/his normal retirement age at retirement. The System also provides disability and death benefits which are established by contract with PLD employers under applicable statutory provisions.

Upon termination of membership, members' accumulated employee contributions are refundable with interest, credited in accordance with statute. Withdrawal of accumulated contributions results in forfeiture of all benefits and membership rights. The annual rate of interest credited to members' accounts is set by the System's Board of Trustees and is currently 5.0%.

TOWN OF WALDOBORO, MAINE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 13 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

**Contributions**

Retirement benefits are funded by contributions from members and employers and by earnings on investments. Disability and death benefits are funded by employer normal cost contributions and by investment earnings. The contribution rates of plan members and the Town are established and may be amended by the Maine Public Employee Retirement Systems advisory group. The Town's police department employees are part of the PLD's special plan "3C" and are required to contribute 9.5% of their annual salary, while all other employees are part of the PLD's plan "AC" and are required to contribute 8.0% of their annual salary. The Town is required to contribute 11.4% of special plan "3C" members' covered payroll and 9.5% of the plan "AC" members' covered payroll annually to the system along with a predetermined initial unpooled unfunded actuarial liability (IUUAL) rate set by the system. The Town currently adds a portion of this liability as a cost to the current contributions due. The Town's contributions for the year ended June 30, 2017 have been adjusted accordingly and reflect the total contributions due for service after applying the cost of this liability. The Town's contributions for both plans for the year ended June 30, 2017 were \$125,528.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2017, the Town reported a liability of \$1,256,974 for its proportionate share of the net pension liabilities for the plan. The net pension liabilities were measured as of June 30, 2016, and the total pension liabilities used to calculate the net pension liabilities was determined by an actuarial valuation as of that date. The Town's proportion of the net pension liabilities were based on a projection of the Town's long-term share of contributions to each pension plan relative to the projected contributions of all PLDs, actuarially determined. At June 30, 2016, the Town's proportion was 0.236571%, which was a decrease of 0.01949% from its proportion measured as of June 30, 2015.

For the year ended June 30, 2017, the Town recognized total pension revenue of \$43,134. At June 30, 2017, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

TOWN OF WALDOBORO, MAINE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 13 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

	PLD Plan	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 15,238	\$ 80,847
Changes of assumptions	134,751	-
Net difference between projected and actual earnings on pension plan investments	464,493	193,316
Changes in proportion and differences between contributions and proportionate share of contributions	-	89,847
Contributions subsequent to the measurement date	125,528	-
<b>Total</b>	<b>\$ 740,010</b>	<b>\$ 364,010</b>

\$125,528 reported as deferred outflows of resources related to pensions resulting from Town contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	PLD Plan
Plan year ended June 30:	
2017	\$ 14,874
2018	24,882
2019	138,271
2020	72,445
2021	-
Thereafter	-

**Actuarial Methods and Assumptions**

The collective total pension liability for the Plan was determined by an actuarial valuation as of June 30, 2016, using the following methods and assumptions applied to all periods included in the measurement:

TOWN OF WALDOBORO, MAINE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 13 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

*Actuarial Cost Method*

The Entry Age Normal actuarial funding method is used to determine costs. Under this funding method, the total employer contribution rate consists of two elements: the normal cost rate and the unfunded actuarial liability (UAL) rate.

The individual entry age normal method is used to determine liabilities. Under the individual entry age normal method, a normal cost rate is calculated for each employee. This rate is determined by taking the value, as of age at entry into the plan, of the member's projected future benefits, and dividing it by the value, also as of the member's entry age, of his or her expected future salary. The normal cost for each employee is the product of his or her pay and his or her normal cost rate. The normal cost for the group is the sum of the normal costs for all members.

Experience gains and losses, i.e., decreases or increases in liabilities and/or in assets when actual experience differs from the actuarial assumptions, affect the unfunded actuarial accrued liability.

*Asset Valuation Method*

The actuarial valuation employs a technique for determining the actuarial value of assets which dampens the swing in the market value. The specific technique adopted in this valuation recognizes in a given year one-third of the investment return that is different from the actuarial assumption for investment return.

*Amortization*

The net pension liability of the PLD Consolidated Plan is amortized on a level percentage of payroll using a method where a separate twenty-year closed period is established annually for the gain or loss for that year.

Significant actuarial assumptions employed by the actuary for funding purposes as of June 30, 2016 are as follows:

*Investment Rate of Return* - For the PLD Plan, 6.875% per annum, compounded annually; 7.125% was used for the period ended June 30, 2015.

*Salary Increases, Merit and Inflation* - Members of the consolidated plan for PLDs, 2.75% to 9.00% per year.

*Mortality Rates* - For participating local districts, the RP2014 Total Dataset Healthy Annuitant Mortality Table, for males and females, is used. For all recipients of disability benefits, the RP2014 Total Dataset Disabled Annuitant Mortality Table, for males and females, is used.

TOWN OF WALDOBORO, MAINE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 13 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

*Cost of Living Benefit Increases* - 2.20%; 2.55% was used for the period ended June 30, 2015.

The long-term expected rate of return on pension plan assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major class of assets. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as June 30, 2016 are summarized in the following table. Assets for the defined benefit plan are comingled for investment purposes.

Asset Class	PLD Plan	
	Target Allocation	Long-term Expected Real Rate of Return
US equities	20%	5.7%
Non-US equities	20%	5.5%
Private equity	10%	7.6%
Real assets:		
Real estate	10%	5.2%
Infrastructure	10%	5.3%
Hard assets	5%	5.0%
Fixed income	25%	2.9%

*Discount Rate*

The discount rate used to measure the collective total pension liability was 6.875% for 2016. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and non-employer entity contributions will be made at contractually required rates, actuarially determined. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.



TOWN OF WALDOBORO, MAINE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 13 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

The following table shows how the collective net pension liability/(asset) as of June 30, 2016 would change if the discount rate used was one percentage point lower or one percentage point higher than the current rate. The current rate is 6.875% for the PLD Consolidated Plan.

	1% Decrease	Discount Rate	1% Increase
<u>PLD Plan:</u>			
Discount rate	5.875%	6.875%	7.875%
Town's proportionate share of the net pension liability	\$ 2,086,351	\$ 1,256,974	\$ 476,146

**Changes in Net Pension Liability**

Each employer's share of the collective net pension liability is equal to the collective net pension liability multiplied by the employer's proportionate share as of June 30, 2016 as shown in the schedules of employer and non-employer contributing entity allocations. Changes in net pension liability are recognized in pension expense for the year ended June 30, 2016 with the following exceptions.

*Differences between Expected and Actual Experience*

The difference between expected and actual experience with regard to economic or demographic factors were recognized in pension expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. For 2016, this was 4 years for the PLD Consolidated Plan.

*Differences between Projected and Actual Investment Earnings on Pension Plan Investments*

Differences between projected and actual investment earnings were recognized in pension expense using a straight-line amortization method over a closed five-year period. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

TOWN OF WALDOBORO, MAINE  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 13 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

*Changes in Assumptions*

Differences due to changes in assumptions about future economic or demographic factors or other inputs were recognized in pension expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The actuarial assumptions used for the year ended June 30, 2016 valuation were based on the results of an actuarial experience study for the period of June 30, 2012 through June 30, 2015. Please refer to the Actuarial Methods and Assumptions section for information relating to changes of assumptions. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

*Changes in Proportion and Differences between Employer Contributions and Proportionate Share of Contributions*

Differences resulting from a change in proportionate share of contributions and differences between total employer contributions and the employer's proportionate share of contributions were recognized in pension expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. Differences between total employer contributions and the employer's proportionate share of contributions may arise when an employer has a contribution requirement for an employer specific liability.

**Pension Plan Fiduciary Net Position**

Additional financial and actuarial information with respect to the Plan can be found in the MainePERS' 2016 Comprehensive Annual Financial Report available online at [www.mainebers.org](http://www.mainebers.org) or by contacting the System at (800) 451-9800.

TOWN OF WALDOBORO, MAINE  
 NOTES TO FINANCIAL STATEMENTS  
 JUNE 30, 2017

NOTE 14 - EXPENDITURES OVER APPROPRIATIONS

The following warrant article lines were exceeded by actual expenditures:

Selectmen	\$	434
Emergency medical		541
Fire		576
Police		603
Assessment		3,501
Animal control		1,992
Municipal building		847
Property and liability		860
Friendship Street School program		3,092
Total	<u>\$</u>	<u>12,446</u>

These items were authorized to be covered by unassigned fund balance according to Article #38 at the Annual Town Meeting.

NOTE 15 - COMMITMENTS - WALDOBORO WATER COMPANY

On November 24, 1999, the Town purchased the Water Company. The purchase price was \$387,200. The Town bought the assets of the Company, which included land, equipment, and the water distribution system. The Town contracted with Maine Water Company, formerly Aqua Maine, Inc., to provide operating and administrative support.

At the June 1999 Town meeting, the Town voted to authorize borrowing not to exceed \$2,575,000 for the purchase of the assets of the Waldoboro Water Company and improvements to the water system, going back to Town meeting for additional funding approval, and to authorize the application of grant funds for the same. At the June 2001 Town meeting, the Town authorized an additional \$2,348,611 for a total of \$4,923,611. At a June 2006 Town meeting, the Town authorized an additional \$2,025,000 for a grand total of \$6,948,611.

At June 30, 2017, the Town has commitments for the financing of improvements to the water systems as follows: Maine Municipal Bond Bank loan balances totaling \$1,256,976.

NOTE 16 - LANDFILL CLOSURE COSTS

The Town of Waldoboro, Maine has two landfills for which it is responsible. One received solid waste through April 15, 1989 and was closed and capped in October, 1991 to Maine Department of Environmental Protection (MDEP) standards. Post-closure monitoring currently costs approximately \$8,000 per year for approximately the next 4 years or \$32,000. Post-closure monitoring for this site will be funded annually through the operating budget.

TOWN OF WALDOBORO, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2017

NOTE 16 - LANDFILL CLOSURE COSTS (CONTINUED)

To facilitate the disposal of construction and demolition debris, a 4.5 acre construction and demolition debris (CDD) landfill was licensed by the MDEP adjacent to the transfer station on August 23, 1988. Phase I (1.65 acres) was constructed and opened in the fall of 1991 and was closed and capped in July of 2002. Phase II (1.47 acres) was constructed and opened on August 1, 2002. Its useful life should be good until August of 2020. Closure costs for Phase II of the CDD landfill are expected to approximate \$179,000 (1.47 acres x 121,769/acre). Post-closure monitoring of this site approximates \$51,000 (\$1,700 for 30 years). The Town has established a reserve to fund the closure and post-closure care costs of these landfills. As of June 30, 2017, the Town had reserved \$92,108 for the Phase II closure. Neighboring towns participate in financing the landfill and transfer station costs. Currently, the Town of Waldoboro, Maine's share of these costs is 65.39% and the other communities' shares are 34.61%. The Town has recognized the estimated liability for landfill closure and post-closure care costs in the entity-wide financial statements.

Estimated liability for landfill closure and post-closure costs:

	<u>Old Landfill</u>	<u>CDD Landfill</u>	<u>Total</u>
Closure	\$ -	\$ 179,000	\$ 179,000
Monitoring	32,000	51,000	83,000
Total	<u>\$ 32,000</u>	<u>\$ 230,000</u>	<u>\$ 262,000</u>

The actual cost of post-closure care may be higher or lower due to inflation, changes in technology, engineering estimates or changes in landfill laws and regulations.

NOTE 17 - CONTINGENCIES

The Town participates in various intergovernmental grant programs which may be subject to future program compliance audits by the grantors or their representatives. Accordingly, the Town's compliance with applicable grant requirement may be established at some future date. The amount, if any, of any liabilities arising from the disallowance of expenditures or ineligibility of grant revenues cannot be determined at this time.

## Required Supplementary Information

Required supplementary information includes financial information and disclosures that are required by the Government Accounting Standards Board but are not considered a part of the basic financial statements. Such information includes:

- Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual General Fund
- Schedule of Proportionate Share of the Net Pension Liability
- Schedule of Contributions
- Notes to Required Supplementary Information

## TOWN OF WALDOBORO, MAINE

BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS  
 BUDGET AND ACTUAL - GENERAL FUND  
 FOR THE YEAR ENDED JUNE 30, 2017

	Budgeted Amounts		Actual Amounts	Variance Positive (Negative)
	Original	Final		
Budgetary Fund Balance, July 1	\$ 1,379,282	\$ 1,379,282	\$ 1,379,282	\$ -
Resources (Inflows):				
Taxes	8,580,367	8,580,367	8,665,537	85,170
Licenses and permits	51,455	51,455	63,684	12,229
Intergovernmental	459,042	459,042	402,529	(56,513)
Charges for services	643,676	643,676	613,160	(30,516)
Unclassified	52,044	52,044	65,670	13,626
Interest earned	2,500	2,500	3,299	799
Transfers from other funds	83,612	83,612	72,484	(11,128)
Amounts Available for Appropriation	<u>11,251,978</u>	<u>11,251,978</u>	<u>11,265,645</u>	<u>13,667</u>
Charges to Appropriation (Outflows):				
General government	575,400	575,400	535,378	40,022
Town services and public safety	1,615,028	1,615,028	1,611,193	3,835
Public works	734,450	734,450	717,754	16,696
Health and welfare	46,632	46,632	33,698	12,934
Community services	171,114	171,114	169,214	1,900
Planning and development	75,218	75,218	73,364	1,854
Insurance and employee benefits	49,670	49,670	50,530	(860)
County tax	629,111	629,111	629,111	-
Education	5,088,889	5,088,889	5,088,889	-
Overlay / abatements	43,026	43,026	9,352	33,674
Debt service	123,884	123,884	123,881	3
Transfers to other funds	975,332	975,332	975,332	-
Total Charges to Appropriations	<u>10,127,754</u>	<u>10,127,754</u>	<u>10,017,696</u>	<u>110,058</u>
Budgetary Fund Balance, June 30	<u>\$ 1,124,224</u>	<u>\$ 1,124,224</u>	<u>\$ 1,247,949</u>	<u>\$ 123,725</u>
Utilization of assigned fund balance	<u>\$ 255,058</u>	<u>\$ 255,058</u>	<u>\$ -</u>	<u>\$ (255,058)</u>
	<u>\$ 255,058</u>	<u>\$ 255,058</u>	<u>\$ -</u>	<u>\$ (255,058)</u>

See accompanying independent auditors' report and notes to financial statements.

## TOWN OF WALDOBORO, MAINE

SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
LAST 10 FISCAL YEARS\*

<u>PLD Plan:</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Proportion of the net pension liability (asset)	0.24%	0.26%	0.26%
Proportionate share of the net pension liability (asset)	\$ 1,256,974	\$ 816,941	\$ 407,764
Covered-employee payroll	\$ 1,133,889	\$ 1,144,795	\$ 835,700
Proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	110.86%	71.36%	48.79%
Plan fiduciary net position as a percentage of the total pension liability	81.61%	88.30%	94.10%

\* The amounts presented for each fiscal year were determined as of June 30, and are for those years for which information is available.

See accompanying independent auditors' report and notes to financial statements.

## TOWN OF WALDOBORO, MAINE

SCHEDULE OF CONTRIBUTIONS  
LAST 10 FISCAL YEARS\*

	<u>2017</u>	<u>2016</u>	<u>2015</u>
<u>PLD Plan:</u>			
Contractually required contribution	\$ 125,528	\$ 111,010	\$ 104,667
Contributions in relation to the contractually required contribution	<u>(125,528)</u>	<u>(111,010)</u>	<u>(104,667)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered-employee payroll	\$ 1,231,985	\$ 1,133,889	\$ 1,144,795
Contributions as a percentage of covered- employee payroll	10.19%	9.79%	9.14%

\* The amounts presented for each fiscal year are for those years for which information is available.

See accompanying independent auditors' report and notes to financial statements.



TOWN OF WALDOBORO, MAINE

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED JUNE 30, 2017\*

**Changes of Assumptions**

There was a change in the investment rate of return assumption this year from 7.125% to 6.875%. Annual salary increases, including inflation, changed from 3.50% - 9.50% to 2.75% - 9.00%, for the PLD Consolidated Plan. There was also a change in the cost of living benefit increase from 2.55% to 2.20%. Finally, the mortality rates for active members, nondisabled retirees and recipients of disability benefits, were determined using the RP2014 Total Dataset Healthy Annuitant Mortality Table and the RP2014 Total Dataset Disabled Annuitant Mortality Table, for males and females, compared to the RP2000 Tables projected forward and the Revenue Ruling 96-7 Disabled Mortality Table used in the prior year.

## Other Supplementary Information

Other supplementary information includes financial statements and schedules not required by the Government Accounting Standards Board, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

- Schedule of Revenues - Budget to Actual - General Fund
- Schedule of Departmental Operations - General Fund
- Combining Balance Sheet - Nonmajor Special Revenue Funds
- Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Special Revenue Funds
- Combining Schedule of Revenue, Expenditures and Changes in Fund Balances - Capital Projects Funds
- Combining Balance Sheet - Private Purpose Trust Funds
- Combining Schedule of Changes in Fiduciary Net Position - Private Purpose Trust Funds
- Schedule of General Capital Assets by Function
- Schedule of Changes in General Capital Assets by Function

## TOWN OF WALDOBORO, MAINE

SCHEDULE OF REVENUES - BUDGET AND ACTUAL - GENERAL FUND  
FOR THE YEAR ENDED JUNE 30, 2017

	Original Budget	Adjusted Budget	Actual	Variance Positive (Negative)
REVENUES				
General tax revenues:				
Property taxes	\$ 7,745,390	\$ 7,745,390	\$ 7,665,915	\$ (79,475)
Excise taxes	777,420	777,420	941,783	164,363
Interest and penalties	57,557	57,557	57,839	282
Intergovernmental revenues:				
Municipal revenue sharing	219,708	219,708	222,339	2,631
Homestead / BETE	214,827	214,827	158,258	(56,569)
General assistance	11,340	11,340	8,812	(2,528)
Tree growth revenue	6,175	6,175	6,095	(80)
Veteran's assistance	5,999	5,999	6,244	245
Snowmobile registrations	993	993	781	(212)
Charges for services:				
General government	46,854	46,854	41,064	(5,790)
Emergency medical services	543,801	543,801	532,199	(11,602)
Police / fire services	47,551	47,551	32,024	(15,527)
Planning / code	5,470	5,470	7,873	2,403
Licenses and permits	51,455	51,455	63,684	12,229
Investment income	2,500	2,500	3,299	799
Unclassified:				
Registration fees	18,415	18,415	19,363	948
Rental income	29,250	29,250	29,250	-
Other revenue	4,379	4,379	17,057	12,678
Transfers from other funds	83,612	83,612	72,484	(11,128)
Total revenues	<u>\$ 9,872,696</u>	<u>\$ 9,872,696</u>	<u>\$ 9,886,363</u>	<u>\$ 13,667</u>

See accompanying independent auditors' report and notes to financial statements.

TOWN OF WALDOBORO, MAINE

SCHEDULE OF DEPARTMENTAL OPERATIONS - GENERAL FUND  
FOR THE YEAR ENDED JUNE 30, 2017

	Original Budget	Budget Adjustments	Final Budget	Actual	Variance Positive (Negative)
General government:					
Office of the selectmen	\$ 29,555	\$ -	\$ 29,555	\$ 29,989	\$ (434)
Administration	138,438	-	138,438	135,712	2,726
Assessment	95,969	-	95,969	99,470	(3,501)
Finance	184,243	-	184,243	179,369	4,874
Town clerk	80,201	-	80,201	42,997	37,204
Municipal building	46,994	-	46,994	47,841	(847)
	<u>575,400</u>	<u>-</u>	<u>575,400</u>	<u>535,378</u>	<u>40,022</u>
Town services and public safety:					
Emergency medical	657,280	-	657,280	657,821	(541)
Fire	160,081	-	160,081	160,657	(576)
Police	643,646	-	643,646	644,249	(603)
Shellfish management	37,503	-	37,503	30,389	7,114
Animal control	17,077	-	17,077	19,069	(1,992)
Fire hydrants	80,160	-	80,160	80,160	-
Street lights	19,281	-	19,281	18,848	433
	<u>1,615,028</u>	<u>-</u>	<u>1,615,028</u>	<u>1,611,193</u>	<u>3,835</u>

TOWN OF WALDOBORO, MAINE

SCHEDULE OF DEPARTMENTAL OPERATIONS - GENERAL FUND  
FOR THE YEAR ENDED JUNE 30, 2017

	Original Budget	Budget Adjustments	Final Budget	Actual	Variance Positive (Negative)
Public works:					
Roads and bridges	734,450	-	734,450	717,754	16,696
	<u>734,450</u>	<u>-</u>	<u>734,450</u>	<u>717,754</u>	<u>16,696</u>
Health and welfare:					
Social service agencies	16,624	-	16,624	16,624	-
General assistance	30,008	-	30,008	17,074	12,934
	<u>46,632</u>	<u>-</u>	<u>46,632</u>	<u>33,698</u>	<u>12,934</u>
Community services:					
Recreational programs	57,549	-	57,549	54,489	3,060
Friendship Street School program	13,816	-	13,816	16,908	(3,092)
Community service agencies	90,599	-	90,599	90,599	-
Parks and cemeteries	9,150	-	9,150	7,218	1,932
	<u>171,114</u>	<u>-</u>	<u>171,114</u>	<u>169,214</u>	<u>1,900</u>
Planning and development:					
Planning / code administration	75,218	-	75,218	73,364	1,854
	<u>75,218</u>	<u>-</u>	<u>75,218</u>	<u>73,364</u>	<u>1,854</u>

	Original Budget	Budget Adjustments	Final Budget	Actual	Variance Positive (Negative)
Insurance and employee benefits:					
Property and liability	49,670	-	49,670	50,530	(860)
	<u>49,670</u>	<u>-</u>	<u>49,670</u>	<u>50,530</u>	<u>(860)</u>
Education	5,088,889	-	5,088,889	5,088,889	-
County tax	629,111	-	629,111	629,111	-
Debt service:					
Principal	102,608	-	102,608	102,608	-
Interest	21,276	-	21,276	21,273	3
	<u>123,884</u>	<u>-</u>	<u>123,884</u>	<u>123,881</u>	<u>3</u>
Overlay / abatements	43,026	-	43,026	9,352	33,674
Transfers:					
Transfer station	281,406	-	281,406	281,406	-
Capital reserves	693,926	-	693,926	693,926	-
	<u>975,332</u>	<u>-</u>	<u>975,332</u>	<u>975,332</u>	<u>-</u>
Total Departmental Operations	<u>\$ 10,127,754</u>	<u>\$ -</u>	<u>\$ 10,127,754</u>	<u>\$ 10,017,696</u>	<u>\$ 110,058</u>

See accompanying independent auditors' report and notes to financial statements.

## Special Revenue Funds

Special revenue funds are established to account for the proceeds of specific revenue sources (other than expendable trusts or for major capital projects) that are legally restricted to expenditures for specific purposes.

## TOWN OF WALDOBORO, MAINE

## COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS

JUNE 30, 2017

	Transfer Station	Highway Block Grant	CDBG Small Cities	DEP Wastewater	Medomak River Quality
ASSETS					
Due from other funds	\$ 324,963	\$ 2,760	\$ 609	\$ -	\$ 399
TOTAL ASSETS	<u>\$ 324,963</u>	<u>\$ 2,760</u>	<u>\$ 609</u>	<u>\$ -</u>	<u>\$ 399</u>
LIABILITIES					
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -
Due to other funds	-	-	-	7,685	-
TOTAL LIABILITIES	<u>-</u>	<u>-</u>	<u>-</u>	<u>7,685</u>	<u>-</u>
FUND BALANCES (DEFICITS)					
Assigned	324,963	2,760	609	-	399
Unassigned	-	-	-	(7,685)	-
TOTAL FUND BALANCES (DEFICITS)	<u>324,963</u>	<u>2,760</u>	<u>609</u>	<u>(7,685)</u>	<u>399</u>
TOTAL LIABILITIES AND FUND BALANCES	<u>\$ 324,963</u>	<u>\$ 2,760</u>	<u>\$ 609</u>	<u>\$ -</u>	<u>\$ 399</u>



TOWN OF WALDOBORO, MAINE

COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS  
JUNE 30, 2017

	<u>Community Services</u>	<u>Comprehensive Plan</u>	<u>Quarry Hill Management</u>	<u>Emergency Management</u>	<u>Total</u>
<b>ASSETS</b>					
Due from other funds	\$ 11,204	\$ 57,150	\$ 8,489	\$ -	\$ 405,574
<b>TOTAL ASSETS</b>	<u>\$ 11,204</u>	<u>\$ 57,150</u>	<u>\$ 8,489</u>	<u>\$ -</u>	<u>\$ 405,574</u>
<b>LIABILITIES</b>					
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -
Due to other funds	-	-	-	3,861	11,546
<b>TOTAL LIABILITIES</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,861</u>	<u>11,546</u>
<b>FUND BALANCES (DEFICITS)</b>					
Assigned	11,204	57,150	8,489	-	405,574
Unassigned	-	-	-	(3,861)	(11,546)
<b>TOTAL FUND BALANCES (DEFICITS)</b>	<u>11,204</u>	<u>57,150</u>	<u>8,489</u>	<u>(3,861)</u>	<u>394,028</u>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<u>\$ 11,204</u>	<u>\$ 57,150</u>	<u>\$ 8,489</u>	<u>\$ -</u>	<u>\$ 405,574</u>

See accompanying independent auditors' report and notes to financial statements.

## TOWN OF WALDOBORO, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
 NONMAJOR SPECIAL REVENUE FUNDS  
 FOR THE YEAR ENDED JUNE 30, 2017

	Transfer Station	Highway Block Grant	CDBG Small Cities	DEP Wastewater	Medomak River Quality
<b>REVENUES</b>					
Intergovernmental revenue	\$ 164,964	\$ 72,160	\$ -	\$ -	\$ -
Charges for services	85,150	-	-	-	-
Other income	-	-	-	-	-
<b>TOTAL REVENUES</b>	<u>250,114</u>	<u>72,160</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>EXPENDITURES</b>					
Waste management	480,645	-	-	-	-
General government	-	-	-	-	-
Unclassified	-	-	-	1,585	-
<b>TOTAL EXPENDITURES</b>	<u>480,645</u>	<u>-</u>	<u>-</u>	<u>1,585</u>	<u>-</u>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>(230,531)</u>	<u>72,160</u>	<u>-</u>	<u>(1,585)</u>	<u>-</u>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	281,406	-	-	-	-
Transfers (out)	-	(72,484)	-	-	-
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>281,406</u>	<u>(72,484)</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>NET CHANGE IN FUND BALANCES</b>	50,875	(324)	-	(1,585)	-
<b>FUND BALANCES (DEFICITS) - JULY 1</b>	<u>274,088</u>	<u>3,084</u>	<u>609</u>	<u>(6,100)</u>	<u>399</u>
<b>FUND BALANCES (DEFICITS) - JUNE 30</b>	<u>\$ 324,963</u>	<u>\$ 2,760</u>	<u>\$ 609</u>	<u>\$ (7,685)</u>	<u>\$ 399</u>

TOWN OF WALDOBORO, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
NONMAJOR SPECIAL REVENUE FUNDS  
FOR THE YEAR ENDED JUNE 30, 2017

	Community Services	Comprehensive Plan	Quarry Hill Management	Emergency Management	Total
REVENUES					
Intergovernmental revenue	\$ -	\$ -	\$ -	\$ 3,658	\$ 240,782
Charges for services	29,023	-	-	-	114,173
Other income	-	-	400	-	400
TOTAL REVENUES	<u>29,023</u>	<u>-</u>	<u>400</u>	<u>3,658</u>	<u>355,355</u>
EXPENDITURES					
Waste management	-	-	-	-	480,645
General government	-	-	-	-	-
Community services	29,392	2,730	-	3,658	37,365
TOTAL EXPENDITURES	<u>29,392</u>	<u>2,730</u>	<u>-</u>	<u>3,658</u>	<u>518,010</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	<u>(369)</u>	<u>(2,730)</u>	<u>400</u>	<u>-</u>	<u>(162,655)</u>
OTHER FINANCING SOURCES (USES)					
Transfers in	-	-	-	-	281,406
Transfers (out)	-	-	-	-	(72,484)
TOTAL OTHER FINANCING SOURCES (USES)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>208,922</u>
NET CHANGE IN FUND BALANCES	(369)	(2,730)	400	-	46,267
FUND BALANCE (DEFICITS) - JULY 1	<u>11,573</u>	<u>59,880</u>	<u>8,089</u>	<u>(3,861)</u>	<u>347,761</u>
FUND BALANCE (DEFICITS) - JUNE 30	<u>\$ 11,204</u>	<u>\$ 57,150</u>	<u>\$ 8,489</u>	<u>\$ (3,861)</u>	<u>\$ 394,028</u>

See accompanying independent auditors' report and notes to financial statements.

## Capital Projects Funds

Capital projects funds are established to account for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary or trust fund.

TOWN OF WALDOBORO, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 CAPITAL PROJECTS FUNDS  
 FOR THE YEAR ENDED JUNE 30, 2017

	<u>Municipal Building</u>	<u>Public Works Building</u>	<u>Friendship Street School</u>	<u>AD Gray Property</u>	<u>EMS Equipment</u>	<u>Fire Equipment</u>
REVENUES						
Intergovernmental revenue	\$ -	\$ 4,190	\$ -	\$ -	\$ 34,985	\$ -
Other income	500	-	-	-	3,124	-
Investment income	61	49	74	2	200	82
TOTAL REVENUES	<u>561</u>	<u>4,239</u>	<u>74</u>	<u>2</u>	<u>38,309</u>	<u>82</u>
EXPENDITURES						
Administration	-	-	-	-	-	-
Public safety	-	-	-	-	2,568	-
Public works	-	-	-	-	-	-
Community services	-	-	-	741	-	-
Capital outlay	17,876	26,597	26,617	-	101,590	7,294
TOTAL EXPENDITURES	<u>17,876</u>	<u>26,597</u>	<u>26,617</u>	<u>741</u>	<u>104,158</u>	<u>7,294</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	<u>(17,315)</u>	<u>(22,358)</u>	<u>(26,543)</u>	<u>(739)</u>	<u>(65,849)</u>	<u>(7,212)</u>
OTHER FINANCING SOURCES (USES)						
Transfers in	25,000	10,000	2,500	2,500	66,156	13,000
Transfers (out)	-	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>25,000</u>	<u>10,000</u>	<u>2,500</u>	<u>2,500</u>	<u>66,156</u>	<u>13,000</u>
NET CHANGE IN FUND BALANCES	7,685	(12,358)	(24,043)	1,761	307	5,788
FUND BALANCES, JULY 1	<u>28,816</u>	<u>23,350</u>	<u>34,926</u>	<u>1,016</u>	<u>94,695</u>	<u>38,915</u>
FUND BALANCES, JUNE 30	<u>\$ 36,501</u>	<u>\$ 10,992</u>	<u>\$ 10,883</u>	<u>\$ 2,777</u>	<u>\$ 95,002</u>	<u>\$ 44,703</u>

TOWN OF WALDOBORO, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 CAPITAL PROJECTS FUNDS  
 FOR THE YEAR ENDED JUNE 30, 2017

	Police Equipment	PW-Highway Equipment	EMA Equipment	Administrative Equipment	Transfer Station Equipment	Police Eradication Fund
<b>REVENUES</b>						
Intergovernmental revenue	\$ -	\$ -	\$ -	\$ 8,538	\$ -	\$ 1,200
Other income	-	1,891	-	250	-	-
Investment income	121	837	3	29	80	5
<b>TOTAL REVENUES</b>	<u>121</u>	<u>2,728</u>	<u>3</u>	<u>8,817</u>	<u>80</u>	<u>1,205</u>
<b>EXPENDITURES</b>						
Administration	-	-	-	3,706	-	-
Public safety	5,670	-	-	-	-	1,634
Public works	-	2,465	-	-	-	-
Community services	-	-	-	-	-	-
Capital outlay	25,959	36,079	-	-	-	-
<b>TOTAL EXPENDITURES</b>	<u>31,629</u>	<u>38,544</u>	<u>-</u>	<u>3,706</u>	<u>-</u>	<u>1,634</u>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>(31,508)</u>	<u>(35,816)</u>	<u>3</u>	<u>5,111</u>	<u>80</u>	<u>(429)</u>
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	19,000	80,000	-	5,770	15,000	-
Transfers (out)	-	-	-	-	-	-
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>19,000</u>	<u>80,000</u>	<u>-</u>	<u>5,770</u>	<u>15,000</u>	<u>-</u>
<b>NET CHANGE IN FUND BALANCES</b>	<u>(12,508)</u>	<u>44,184</u>	<u>3</u>	<u>10,881</u>	<u>15,080</u>	<u>(429)</u>
<b>FUND BALANCES, JULY 1</b>	<u>57,444</u>	<u>396,648</u>	<u>1,536</u>	<u>13,853</u>	<u>37,718</u>	<u>2,223</u>
<b>FUND BALANCES, JUNE 30</b>	<u>\$ 44,936</u>	<u>\$ 440,832</u>	<u>\$ 1,539</u>	<u>\$ 24,734</u>	<u>\$ 52,798</u>	<u>\$ 1,794</u>

TOWN OF WALDOBORO, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 CAPITAL PROJECTS FUNDS  
 FOR THE YEAR ENDED JUNE 30, 2017

	Shellfish Equipment	Surface Paving	Sidewalk	Highway Construction	CDD Landfill Reserve	Public Landing
REVENUES						
Intergovernmental revenue	\$ -	\$ -	\$ -	\$ 4,455	\$ -	\$ 149,937
Other income	10,299	-	-	-	-	-
Investment income	64	104	-	125	151	30
TOTAL REVENUES	<u>10,363</u>	<u>104</u>	<u>-</u>	<u>4,580</u>	<u>151</u>	<u>149,967</u>
EXPENDITURES						
Administration	-	-	-	-	-	-
Public safety	1,100	-	-	-	-	-
Public works	-	-	-	-	4,472	-
Community services	-	-	-	-	-	-
Capital outlay	-	326,574	-	43,523	-	9,532
TOTAL EXPENDITURES	<u>1,100</u>	<u>326,574</u>	<u>-</u>	<u>43,523</u>	<u>4,472</u>	<u>9,532</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	<u>9,263</u>	<u>(326,470)</u>	<u>-</u>	<u>(38,943)</u>	<u>(4,321)</u>	<u>140,435</u>
OTHER FINANCING SOURCES (USES)						
Transfers in	-	377,000	20,000	30,000	25,000	-
Transfers (out)	-	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>-</u>	<u>377,000</u>	<u>20,000</u>	<u>30,000</u>	<u>25,000</u>	<u>-</u>
NET CHANGE IN FUND BALANCES	9,263	50,530	20,000	(8,943)	20,679	140,435
FUND BALANCES, JULY 1	<u>30,667</u>	<u>49,138</u>	<u>61</u>	<u>59,391</u>	<u>71,429</u>	<u>14,300</u>
FUND BALANCES, JUNE 30	<u>\$ 39,930</u>	<u>\$ 99,668</u>	<u>\$ 20,061</u>	<u>\$ 50,448</u>	<u>\$ 92,108</u>	<u>\$ 154,735</u>

TOWN OF WALDOBORO, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 CAPITAL PROJECTS FUNDS  
 FOR THE YEAR ENDED JUNE 30, 2017

	Recreational Park	Unemployment Compensation	Gay Bailey YMCA	Total
REVENUES				
Intergovernmental revenue	\$ -	\$ -	\$ -	\$ 203,305
Other income	-	73	-	16,137
Investment income	85	27	-	2,129
TOTAL REVENUES	<u>85</u>	<u>100</u>	<u>-</u>	<u>221,571</u>
EXPENDITURES				
Administration	-	-	-	3,706
Public safety	-	-	-	10,972
Public works	-	-	-	6,937
Community services	-	-	-	741
Capital outlay	-	-	-	621,641
TOTAL EXPENDITURES	<u>-</u>	<u>-</u>	<u>-</u>	<u>643,997</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	<u>85</u>	<u>100</u>	<u>-</u>	<u>(422,426)</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	-	3,000	-	693,926
Transfers (out)	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>-</u>	<u>3,000</u>	<u>-</u>	<u>693,926</u>
NET CHANGE IN FUND BALANCES	85	3,100	-	271,500
FUND BALANCES, JULY 1	<u>40,172</u>	<u>13,026</u>	<u>133,695</u>	<u>\$ 1,143,019</u>
FUND BALANCES, JUNE 30	<u>\$ 40,257</u>	<u>\$ 16,126</u>	<u>\$ 133,695</u>	<u>\$ 1,414,519</u>

See accompanying independent auditors' report and notes to financial statements.



## Private-Purpose Trust Funds

Private-purpose trust funds are established to account for assets received by the Town and held in a fiduciary capacity as trustee or agent.

TOWN OF WALDOBORO, MAINE

COMBINING SCHEDULE OF NET POSITION - FIDUCIARY NET POSITION  
PRIVATE-PURPOSE TRUST FUNDS  
JUNE 30, 2017

	George G. Genthner Scholarship	Mr. and Mrs. Edward E. Philbrook Prize Speaking	Mr. and Mrs. Edward E. Philbrook	Fennelly Fund	Beall-Barend Fund
<b>ASSETS</b>					
Cash and cash equivalents	\$ 40,631	\$ -	\$ -	\$ -	\$ 4,920
Investments, at fair value	752,981	3,449	596,299	10,474	229,688
<b>TOTAL ASSETS</b>	<b>\$ 793,612</b>	<b>\$ 3,449</b>	<b>\$ 596,299</b>	<b>\$ 10,474</b>	<b>\$ 234,608</b>
<b>LIABILITIES</b>					
Due to Town	\$ 57,400	\$ -	\$ 43,002	\$ -	\$ -
<b>TOTAL LIABILITIES</b>	<b>57,400</b>	<b>-</b>	<b>43,002</b>	<b>-</b>	<b>-</b>
<b>NET POSITION</b>					
Held in trust for special purposes	736,212	3,449	553,297	10,474	234,608
<b>TOTAL NET POSITION</b>	<b>736,212</b>	<b>3,449</b>	<b>553,297</b>	<b>10,474</b>	<b>234,608</b>
<b>TOTAL LIABILITIES AND NET POSITION</b>	<b>\$ 793,612</b>	<b>\$ 3,449</b>	<b>\$ 596,299</b>	<b>\$ 10,474</b>	<b>\$ 234,608</b>

TOWN OF WALDOBORO, MAINE

COMBINING SCHEDULE OF NET POSITION - FIDUCIARY NET POSITION  
PRIVATE-PURPOSE TRUST FUNDS  
JUNE 30, 2017

	Jonathan Matthews	Standish Fund	Phillip Reed Washington	Cemetery Care	Total
<b>ASSETS</b>					
Cash and cash equivalents	\$ -	\$ -	\$ -	\$ 6,340	\$ 51,891
Investments, at fair value	27,539	96,882	14,080	269,265	2,000,657
<b>TOTAL ASSETS</b>	<u>\$ 27,539</u>	<u>\$ 96,882</u>	<u>\$ 14,080</u>	<u>\$ 275,605</u>	<u>\$ 2,052,548</u>
<b>LIABILITIES</b>					
Due to Town	\$ -	\$ -	\$ -	\$ 18,839	\$ 119,241
<b>TOTAL LIABILITIES</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>18,839</u>	<u>119,241</u>
<b>NET POSITION</b>					
Held in trust for special purposes	27,539	96,882	14,080	256,766	1,933,307
<b>TOTAL NET POSITION</b>	<u>27,539</u>	<u>96,882</u>	<u>14,080</u>	<u>256,766</u>	<u>1,933,307</u>
<b>TOTAL LIABILITIES AND NET POSITION</b>	<u>\$ 27,539</u>	<u>\$ 96,882</u>	<u>\$ 14,080</u>	<u>\$ 275,605</u>	<u>\$ 2,052,548</u>

See accompanying independent auditors' report and notes to financial statements.

## TOWN OF WALDOBORO, MAINE

COMBINING SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION  
PRIVATE-PURPOSE TRUST FUNDS  
FOR THE YEAR ENDED JUNE 30, 2017

	George G. Genthner Scholarship	Mr. and Mrs. Edward E. Philbrook Prize Speaking	Mr. and Mrs. Edward E. Philbrook	Fennelly Fund	Beall-Barend Fund
ADDITIONS					
Investment income	\$ 23,829	\$ 104	\$ 17,905	\$ 314	\$ 7,098
Additional principal	-	-	-	-	-
Net increase/(decrease) in fair value of investments	67,888	296	51,009	895	25,863
TOTAL ADDITIONS	<u>91,717</u>	<u>400</u>	<u>68,914</u>	<u>1,209</u>	<u>32,961</u>
DEDUCTIONS					
Scholarships	19,600	-	-	-	-
Charitable relief	-	-	14,382	-	-
Cemetery	-	-	-	-	-
TOTAL DEDUCTIONS	<u>19,600</u>	<u>-</u>	<u>14,382</u>	<u>-</u>	<u>-</u>
CHANGE IN NET POSITION	72,117	400	54,532	1,209	32,961
NET POSITION, JULY 1	<u>664,095</u>	<u>3,049</u>	<u>498,765</u>	<u>9,265</u>	<u>201,647</u>
NET POSITION, JUNE 30	<u>\$ 736,212</u>	<u>\$ 3,449</u>	<u>\$ 553,297</u>	<u>\$ 10,474</u>	<u>\$ 234,608</u>

TOWN OF WALDOBORO, MAINE

COMBINING SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION  
PRIVATE-PURPOSE TRUST FUNDS  
FOR THE YEAR ENDED JUNE 30, 2017

	Jonathan Matthews	Standish Fund	Phillip Reed Washington	Cemetery Care	Total
ADDITIONS					
Investment income	\$ 827	\$ 2,909	\$ 423	\$ 7,470	\$ 60,879
Additional principal	-	-	-	-	-
Net increase/(decrease) in fair value of investments	<u>2,356</u>	<u>8,288</u>	<u>1,205</u>	<u>20,622</u>	<u>178,422</u>
TOTAL ADDITIONS	<u>3,183</u>	<u>11,197</u>	<u>1,628</u>	<u>28,092</u>	<u>239,301</u>
DEDUCTIONS					
Scholarships	-	-	-	-	19,600
Charitable relief	-	-	-	-	14,382
Cemetery	-	-	-	4,824	4,824
TOTAL DEDUCTIONS	<u>-</u>	<u>-</u>	<u>-</u>	<u>4,824</u>	<u>38,806</u>
CHANGE IN NET POSITION	3,183	11,197	1,628	23,268	200,495
NET POSITION, JULY 1	<u>24,356</u>	<u>85,685</u>	<u>12,452</u>	<u>233,498</u>	<u>1,732,812</u>
NET POSITION, JUNE 30	<u>\$ 27,539</u>	<u>\$ 96,882</u>	<u>\$ 14,080</u>	<u>\$ 256,766</u>	<u>\$ 1,933,307</u>

See accompanying independent auditors' report and notes to financial statements.

## General Capital Assets

General capital assets are those assets related to activities reported in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position.

## TOWN OF WALDOBORO, MAINE

SCHEDULE OF GENERAL CAPITAL ASSETS BY FUNCTION  
JUNE 30, 2017

	Land and Non-depreciable Assets	Buildings, Building Improvements & Land Improvements	Furniture, Fixtures, Equipment & Vehicles	Infrastructure	Total
General government	\$ -	\$ 2,803,527	\$ 88,915	\$ -	\$ 2,892,442
Public safety	-	-	2,341,384	-	2,341,384
Public works	-	1,225,817	1,438,042	3,493,596	6,157,455
Transfer station	-	589,587	282,505	-	872,092
Recreation	-	377,027	-	-	377,027
Town-wide	377,597	134,033	-	-	511,630
Water department	337,472	779,471	4,088,126	8,723	5,213,792
Total General Capital Assets	715,069	5,909,462	8,238,972	3,502,319	18,365,822
Less: Accumulated Depreciation	-	(2,145,768)	(3,903,544)	(915,016)	(6,964,328)
Net General Capital Assets	\$ 715,069	\$ 3,763,694	\$ 4,335,428	\$ 2,587,303	\$ 11,401,494

See accompanying independent auditors' report and notes to financial statements.

## TOWN OF WALDOBORO, MAINE

SCHEDULE OF CHANGES IN GENERAL CAPITAL ASSETS BY FUNCTION  
FOR THE YEAR ENDED JUNE 30, 2017

	General Capital Assets 7/1/16	Additions	Deletions	General Capital Assets 6/30/17
General government	\$ 2,854,819	\$ 37,623	\$ -	\$ 2,892,442
Public safety	2,213,835	127,549	-	2,341,384
Public works	5,830,880	326,575	-	6,157,455
Transfer station	872,092	-	-	872,092
Recreation	377,027	-	-	377,027
Town-wide	511,630	-	-	511,630
Water department	5,158,960	58,120	(3,288)	5,213,792
Total General Capital Assets	17,819,243	549,867	(3,288)	18,365,822
Less: Accumulated Depreciation	(6,393,113)	(571,215)	-	(6,964,328)
Net General Capital Assets	<u>\$ 11,426,130</u>	<u>\$ (21,348)</u>	<u>\$ (3,288)</u>	<u>\$ 11,401,494</u>

See accompanying independent auditors' report and notes to financial statements.





*Proven Expertise and Integrity*

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Selectmen  
Town of Waldoboro  
Waldoboro, Maine

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Town of Waldoboro, Maine as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Town of Waldoboro, Maine's basic financial statements, and have issued our report thereon dated July 11, 2019.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town of Waldoboro, Maine's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Waldoboro, Maine's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Waldoboro, Maine's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town of Waldoboro, Maine's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*RHR Smith & Company*

Buxton, Maine  
July 11, 2019

## Statistical Information

Statistical information includes tables not required by the Government Accounting Standards Board, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

- General Governmental Expenditures by Function
- General Governmental Revenues by Source
- Property Tax Levies and Collections
- Assessed and Estimated Actual Value of Taxable Property
- Property Tax Rates - All Direct and Overlapping Governments
- Ratio of Net General Bonded Debt to Assessed Value and Net Bonded Debt Per Capita
- Computation of Legal Debt Margin
- Ratio of Annual Debt Service for General Bonded Debt to Total General Expenditures
- Demographic Statistics
- Property Values and Construction
- Computation of Direct and Overlapping Bond Debt - General Obligation Bonds
- Ten Principal Taxpayers
- Miscellaneous Statistical Data

## TOWN OF WALDOBORO, MAINE

GENERAL GOVERNMENTAL EXPENDITURES BY FUNCTION  
LAST TEN FISCAL YEARS

Years Ended	General Government	Public Safety	Public Works	Health And Welfare	Education Culture and Recreation	Other Expenditures and Transfers	Total
2008	\$ 477,575	\$ 943,083	\$ 460,575	\$ 48,499	\$ 4,771,437	\$ 1,217,439	\$ 7,918,608
2009	415,522	1,076,094	481,931	56,949	5,121,039	1,296,895	8,448,430
2010	429,052	1,141,552	498,381	89,890	4,357,670	1,720,200	8,236,745
2011	423,531	1,128,976	534,485	47,500	4,420,889	1,654,244	8,209,625
2012	410,661	1,193,373	491,731	87,308	4,571,534	1,580,920	8,335,527
2013	524,637	1,391,932	689,673	46,572	4,757,495	1,225,130	8,635,439
2014	524,944	1,438,362	694,497	44,744	4,812,766	1,314,694	8,830,007
2015	570,076	1,420,780	740,260	43,891	4,737,541	1,426,424	8,938,972
2016	531,590	1,516,800	710,945	36,001	5,036,785	1,632,346	9,464,467
2017	535,378	1,611,193	717,754	33,698	5,331,467	1,788,206	10,017,696

Note: The Table above includes only those expenditures and transfers recorded in the General Fund.

## TOWN OF WALDOBORO, MAINE

GENERAL GOVERNMENTAL REVENUES BY SOURCE  
LAST TEN FISCAL YEARS

Years Ended	Taxes	Licenses and Permits	Intergovernmental Revenues	Charges for Services	Fines and Forfeits	Miscellaneous Revenues	Total
2008	\$ 6,365,387	\$ 68,934	\$ 540,755	\$ 487,407	\$ 380	\$ 101,290	\$ 7,564,153
2009	6,836,294	54,831	532,173	531,852	2,251	75,415	8,032,816
2010	6,859,060	55,540	434,562	581,055	9,026	84,230	8,023,473
2011	6,858,870	53,078	460,730	456,943	3,723	150,133	7,983,477
2012	7,485,054	51,187	467,803	493,993	937	150,182	8,649,156
2013	7,706,670	54,267	454,448	588,449	1,936	158,072	8,963,842
2014	7,899,389	57,207	377,177	685,023	2,706	149,210	9,170,712
2015	8,085,958	48,568	373,777	561,612	2,035	119,862	9,191,812
2016	8,305,837	70,549	391,506	599,641	-	120,528	9,488,061
2017	8,665,537	63,684	402,529	613,160	-	141,453	9,886,363

Note: The Table above includes only those revenues recorded in the General Fund.

TOWN OF WALDOBORO, MAINE  
PROPERTY TAX LEVIES AND COLLECTIONS  
LAST TEN FISCAL YEARS

Years Ended	Current Year's Tax Levy*	Current Year's Tax Collections	Percent of Current Levy Collected	Prior Year's Collection to June 30	Total Collections	Total Collections as Percent of Each Year's Levy
2008	\$ 5,615,243	\$ 5,279,928	94%	\$ 282,238	\$ 5,562,166	99.05%
2009	6,044,600	5,676,912	94%	324,976	6,001,888	99.29%
2010	6,339,475	5,944,568	94%	330,378	6,274,946	99.00%
2011	6,286,065	5,881,513	94%	355,562	6,237,075	99.30%
2012	6,860,562	6,390,865	93%	393,787	6,784,652	98.90%
2013	6,957,583	6,482,648	93%	448,567	6,931,215	99.60%
2014	7,028,518	6,522,844	93%	467,399	6,990,243	99.50%
2015	7,115,517	6,657,394	94%	518,910	7,176,304	100.99%
2016	7,410,412	6,966,870	94%	318,708	7,285,578	98.30%
2017	7,745,390	7,304,963	94%	439,906	7,744,869	99.99%

\* Excludes homestead exemptions

## TOWN OF WALDOBORO, MAINE

ASSESSSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY  
LAST TEN FISCAL YEARS

Years Ended	Assessed Value - Real Estate	Assessed Value - Personal Property	Total Assessed Value	Estimated Full Valuation	Ratio
2008	\$ 449,526,300	\$ 6,997,500	\$ 456,523,800	\$ 507,250,000	90.0%
2009	496,491,300	7,225,400	503,716,700	506,600,000	99.4%
2010	508,123,600	7,010,800	515,134,400	504,650,000	104.0%
2011	512,039,340	7,470,200	519,509,540	509,850,000	101.9%
2012	516,698,600	7,008,460	523,707,060	501,100,000	104.5%
2013	518,176,060	6,248,500	524,424,560	492,850,000	106.4%
2014	518,512,200	7,298,400	525,810,600	472,950,500	111.2%
2015	520,936,000	7,331,200	528,267,200	475,700,000	111.1%
2016	486,165,500	7,049,000	493,214,500	476,150,000	103.6%
2017	484,168,650	7,202,800	491,371,450	493,500,000	99.6%

TOWN OF WALDOBORO, MAINE

PROPERTY TAX RATES - ALL DIRECT AND OVERLAPPING GOVERNMENTS  
(PER \$1,000 OF ASSESSED VALUE)  
LAST TEN FISCAL YEARS

Years Ended	Town	County	MSAD #40	Total
2008	\$ 2.22	\$ 1.15	\$ 8.93	\$ 12.30
2009	2.54	1.04	8.42	12.00
2010	2.86	1.00	8.44	12.30
2011	3.06	1.01	8.03	12.10
2012	3.31	1.09	8.70	13.10
2013	3.42	1.08	9.00	13.50
2014	3.55	1.10	8.95	13.60
2015	3.82	1.10	8.78	13.70
2016	4.24	1.21	9.85	15.30
2017	4.49	1.28	10.43	16.20



## TOWN OF WALDOBORO, MAINE

RATIO OF NET GENERAL BONDED DEBT TO ASSESSED VALUE AND  
NET BONDED DEBT PER CAPITA  
LAST TEN FISCAL YEARS

Years Ended	Population	Assessed Value	Bonded Debt	Ratio of Bonded Debt to Assessed Value	Bonded Debt Per Capita
2008	4,916	\$ 456,523,800	\$ 2,569,651	0.56%	\$ 523
2009	4,916	503,716,700	2,474,952	0.49%	503
2010	4,916	515,134,400	2,377,783	0.46%	484
2011	5,075	519,509,540	2,277,939	0.46%	484
2012	5,075	523,707,060	2,200,405	0.46%	449
2013	5,075	524,424,560	2,137,350	0.41%	421
2014	5,075	525,810,600	2,014,034	0.41%	421
2015	5,075	528,267,200	1,888,700	0.36%	372
2016	5,075	493,214,500	1,778,608	0.36%	350
2017	5,075	491,371,450	1,966,783	0.40%	388

TOWN OF WALDOBORO, MAINE  
 COMPUTATION OF LEGAL DEBT MARGIN  
 JUNE 30, 2017

Total valuation, per state		\$ 493,500,000
Maximum total debt limit - 15% of state valuation		74,025,000
Amount of debt applicable to debt limit:		
Purpose:	Bonds and Notes Legal Maximum	Outstanding
Municipal	7.5%	494,502
School	10.0%	-
Storm and sanitary sewers	7.5%	-
Airport, water and special district	3.0%	1,472,281
Total debt outstanding		1,966,783
Margin for additional borrowing		\$ 72,058,217

## TOWN OF WALDOBORO, MAINE

RATIO OF ANNUAL DEBT SERVICE FOR GENERAL BONDED  
DEBT TO TOTAL GENERAL EXPENDITURES  
LAST TEN FISCAL YEARS

Years Ended	Municipal		Total General Expenditures and Transfers	Ratio
	Principal	Interest		
2008	\$ 33,147	\$ 30,692	\$ 7,918,608	0.8%
2009	33,881	29,930	7,918,608	0.8%
2010	34,735	29,047	8,448,430	0.8%
2011	35,722	28,030	8,209,625	0.8%
2012	36,857	26,864	8,335,527	0.8%
2013	38,147	19,448	8,635,439	0.7%
2014	39,581	17,168	8,830,007	0.6%
2015	41,093	16,269	8,938,972	0.6%
2016	42,696	18,736	9,464,467	0.6%
2017	44,417	16,895	10,017,696	0.6%

Note: This Table lists principal and interest payments for all direct bond obligations of the Town.

Municipal principal and interest payments are included in the financial statements under the heading "Debt Service".

TOWN OF WALDOBORO, MAINE

DEMOGRAPHIC STATISTICS  
LAST TEN FISCAL YEARS

Years Ended	Population	Median Age	Unemployment Rate as a Percent
2008	4,916	39.9	4.3%
2009	4,916	39.9	5.6%
2010	4,916	39.9	6.6%
2011	5,075	43.5	6.5%
2012	5,075	43.5	6.0%
2013	5,075	43.5	5.4%
2014	5,075	43.5	4.7%
2015	5,075	43.5	4.1%
2016	5,075	43.5	3.3%
2017	5,075	43.5	3.1%

\* Excludes homestead exemptions

TOWN OF WALDOBORO, MAINE  
PROPERTY VALUES AND CONSTRUCTION  
LAST TEN FISCAL YEARS

Years Ended	Commercial Construction		Residential Construction		Property Valuation	
	Number of Units	Value	Number of Units	Value	Assessed Value	Non-taxable
2008	9	\$ 405,000	43	\$ 5,125,000	\$ 456,523,800	\$ 49,324,900
2009	3	155,000	39	4,368,000	503,716,700	61,486,900
2010	5	238,000	35	1,840,000	515,134,400	61,830,900
2011	7	152,000	24	1,724,000	519,509,540	60,723,500
2012	11	327,000	26	3,133,000	523,707,060	60,175,100
2013	15	363,500	10	107,000	524,424,560	59,604,100
2014	-	-	16	1,098,000	525,810,600	59,510,700
2015	-	-	20	1,237,000	528,267,200	59,163,900
2016	4	546,000	21	810,000	493,214,500	55,930,900
2017	2	75,000	25	976,000	491,371,450	56,370,100

Source: Waldoboro Assessing Department

## TOWN OF WALDOBORO, MAINE

COMPUTATION OF DIRECT AND OVERLAPPING BONDED DEBT  
 GENERAL OBLIGATION BONDS  
 JUNE 30, 2017

Jurisdiction	Net General Obligation Bonded Debt Outstanding	Percentage Applicable to Government	Amount Applicable to Government
Direct:			
Town of Waldoboro	\$ 1,966,783	100.00%	\$ 1,966,783
Overlapping:			
MSAD #40	9,530,394	35.52%	3,384,719
Lincoln County	5,560,000	6.62%	368,072
			<u>\$ 5,719,574</u>

## TOWN OF WALDOBORO, MAINE

TEN PRINCIPAL TAXPAYERS  
JUNE 30, 2017

<u>Taxpayer</u>	<u>Nature of Business</u>	<u>Assessed Valuation</u>	<u>% of Total Valuation</u>
Central Maine Power	Utilities	\$ 12,106,000	2.46%
Baxter Holdings Trust I & II	Residence/RE	6,621,000	1.35%
Sproul Block Association	Rental	3,211,000	0.65%
Christine Kondoleon	Residence/RE	2,920,000	0.59%
John Morris	Rental/RE	2,342,000	0.48%
The Country Club	Residence/RE	1,833,000	0.37%
Sally Pennington	Publishing/RE	1,736,000	0.36%
Freeman Zausner	Residence/RE	1,728,500	0.35%
Waldoboro Enviromental Park/Seaver	Manufacturing/RE	1,607,000	0.33%
The First, N.A.	Banking/RE	1,558,000	0.32%

TOWN OF WALDOBORO, MAINE  
 MISCELLANEOUS STATISTICAL DATA  
 JUNE 30, 2017

Incorporated - 1773

Form of Government: Town Meeting - Selectmen - Manager

Location - On Medomak River in mid coast Maine, 62 miles north of Portland, Maine

Land area - 75 square miles

Transportation Facilities - Concord Trailways

Population -	1940-2,497	1970-3,146	2000-4,916
	1950-2,536	1980-3,985	2011-5,075
	1960-2,882	1990-4,601	